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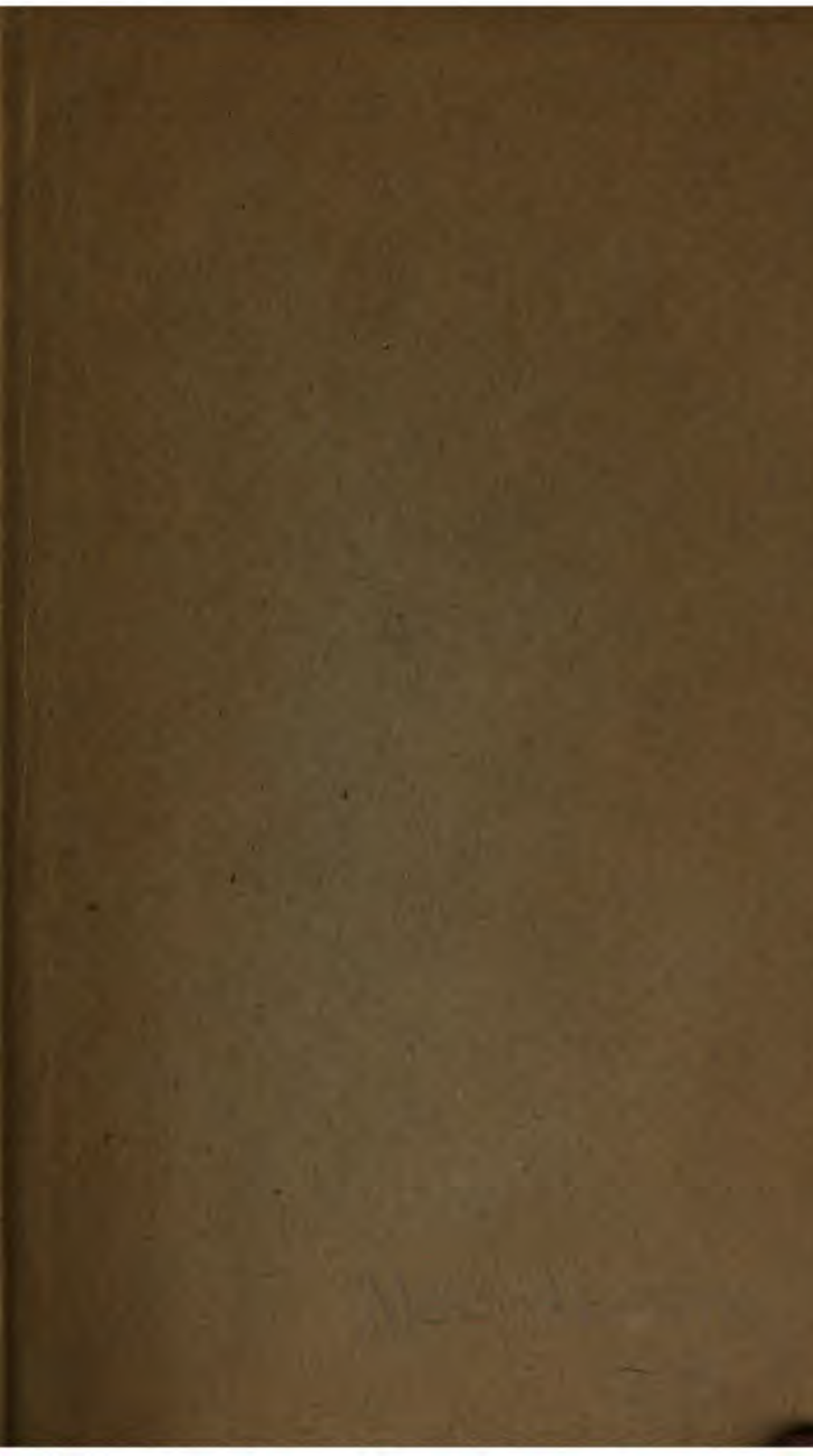
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AN
Historical Dissertation
UPON THE
ORIGIN, SUSPENSION, AND REVIVAL,
OF THE
JUDICATURE AND INDEPENDENCY
OF THE
IRISH PARLIAMENT.

With a NARRATIVE of the
TRANSACTIONS
IN 1719,
RELATIVE TO THE CELEBRATED
DECLARATORY LAW;

Extracted from the Papers of the late
EARL OF EGMONT:

AND A COMMENT ON HIS LORDSHIP'S OPINION, UPON THE
LEGISLATIVE UNION OF THESE KINGDOMS.

To which is annexed
THE STANDING ORDERS
OF THE
HOUSE OF LORDS.

Transcribed from a Copy printed by Authority the 11th of Feb. 1790.

ACCURATELY COMPARED WITH THE LEADING CASES;
THE DATES AND CAUSES OF THEIR ORIGIN,
CONSTRUCTION, AND APPLICATION.

Extracted from the
JOURNALS OF PARLIAMENT,
IN
GREAT BRITAIN AND IRELAND.

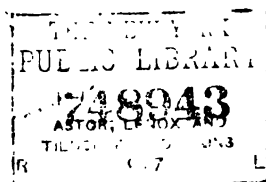
BY
HERVEY, VISCOUNT MOUNTMORRES, F.R.S. & M.R.I.A.

*Posteris an sit aliqua cura nostri, nescio. Nos certe meremur ut sit
aliqua; non dico ingenio, id enim superbum; sed studio, sed labore,
sed reverentiâ posterum.*
PLIN. EPIST.

L O N D O N:

PRINTED FOR J. DEBRET, OPPOSITE BURLINGTON-HOUSE,
PICCADILLY.

1795.



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TO THE MOST NOBLE

C H A R L E S,

MARQUIS CORNWALLIS, K.G.

Ec. Ec. Ec.

MY LORD,

IN conformity to your permission, I have the honour to address this Historical Dissertation to your Lordship; desirous of ushering it into public notice, under the protection of an invaluable character.

To whom, indeed, with so much propriety, could any work relative to Ireland be addressed, as to the descendant, and representative in one line, of the most consummate and most popular statesman which that kingdom has produced.

Were I disposed, my Lord, to trespass upon that merit which shuns ostentation, or to extend this dedication; an exact parallel might easily be drawn between the conduct of the first Duke of Ormond, in the government of Ireland, and the administration of the late Governor General of the East Indies.

Both, animated by the same benevolent ambition, both, guided by similar principles of wise precaution, and sagacious superintendance: but the Viceroy was fatally traversed by envy, and crossed by court intrigue; while his latter days were embittered by neglect: and he did not see the fair fruits of his judicious conduct, in the prosperity of Ireland.

Neither was he happy, in leaving that country; like the eastern empire, in its present state; generally tranquil, and progressively prosperous: nor was he possessed, at one and the same time, of the just confidence and merited favour of his Sovereign; combined with the general suffrage of his country.

I have the honour to be,

Your Lordship's most obedient

Humble servant,

MOUNTMORRES.

London,
August 1795.

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INTRODUCTION.

THOUGH the apparent design of this compilation is to trace the origin, suspension, and revival of the jurisdiction of the Irish Parliament; a subject however interesting it might have been in 1782, now of less moment, because it is no longer a question of novelty: yet, it will be found to lead to a dissertation of the greatest importance, that naturally springs from the sources of information, of which the author has been possessed; viz. the legislative incorporation of Great Britain and Ireland.

In the "Genealogical History of the House of Ivery many important materials will be found relative to the general history of Ireland," particularly a long and minute detail of the great case of Sherlock and Annesly, of the merits, grounds, precedents, and representations that guided the conduct of the Irish Parliament in that momentous question, that produced the famous declaratory law in 1719, and annihilated the independence of the Irish Parliament.

The repeal of that law in 1781-2, and the act which finally renounced the design of ever binding Ireland again by a British act of Parliament, were the fruits of a long and arduous contest; where patriotism was at last triumphant, where the efforts of a virtuous opposition were crowned with complete

success. The history of those transactions will form a brilliant page in the annals of mankind.

As one who took an active part in that arduous contest ; the author cannot reflect upon past scenes without delight ; nor upon that struggle, without satisfaction, not like other contests which recent periods have produced, a mere skirmish for place, power, and emolument ; but a systematic opposition to a despotic influence, grounded upon the purest motives of genuine patriotism ; where the parties pursued their own, through the interest and welfare of the community.

In the history of the house of Ivery, the late Earl of Egmont has incidentally given his opinion in favour of a legislative incorporation of these kingdoms—which lead the author to a comment upon that subject, and an historical detail of those precedents where it has actually obtained ; of those publications in which its merits have been discussed ; and of those periods where it has become the object of Parliamentary contemplation.

This part of the subject will be, the author flatters himself, both novel and interesting : not that he wishes to step beyond the province of an historian, or to give any opinion as a politician, either for, or against such an incorporation, which must depend hereafter upon the general temper and disposition of the inhabitants of these kingdoms, when more light may be thrown upon this subject, better information than he can presume to possess, if ever that great question should be in actual contemplation.

The materials gained from the history of the house of Ivery must be novel ; because derived from a source but little known, as all books of that sort are seldom in general estimation ; perhaps those who claim the most ancient descent from noble pedigrees, should rather ground their proofs upon general histories and the narratives of annalists and historians who enter into general subjects
and

and descriptions; leaving it to their readers, to form their own opinions from analogies and inferences drawn from such sources, than from their own details and assertions.*

The general plan of this work was traced from a manuscript of the Lord Chief Justice Hale, not yet published, but printed by one of our most distinguished legal luminaries, to whom science, jurisprudence, and the learned world are so much indebted; † an humble imitation of such a masterpiece: but, models of perfection should be always in our view, though seldom within our reach; however short the imitation may fall of the original, the object of our contemplation.

In the dissertation of that great and good man, his plan for trying causes by a select committee of five combined Peers with the judges, which appears from the Journals of the Lords of England, to have been the ancient mode of judicature; who were known by the name of *triers of petitions* appointed at the commencement of a session of Parliament; deserves particular attention.

The author has often lamented that he was restrained by motives of delicacy, from mentioning this particular in 1783 upon the revival of the appellat jurisdiction; for, though he could not presume that he had weight to propose such a plan with any plausible effect: yet such propositions originating from the humblest sources, have often been carried into complete effect, by those who are duly qualified to propose such arrangements and regulations to public assemblies.

Such a regulation grounded upon such antiquity, sanctioned by such authority, and recommended by

* The author has pursued this plan in a short account of his own family; that will probably appear next year, in a very interesting and valuable compilation of Mr. Debrett's *relative to the Peerages of the three kingdoms*.

† Mr. Hargrave,

such a name, might have prevented a measure of a very disagreeable complexion, which necessity rendered in 1784 not only expedient, but necessary and unavoidable.*

The standing orders of the Peers of Ireland are annexed to this compilation—they are printed from a copy published in 1790 by authority, as they were classed and arranged by their Lordships in 1783 upon the revival of the appellant jurisdiction.

The leading cases from whence those orders were derived in both kingdoms, are added in the margin ; and the number of the corresponding order, upon the roll of standing orders in England is also annexed ; so that they contain by the aid of some additional remarks the sum and substance of the rules and orders of *two* great assemblies.

As the English orders have not yet been printed by authority, the author would not have annexed a compilation, framed originally for his own private use and information, as a member of the Irish Parliament, and designed for the inspection only of a few particular friends ; were he not apprized by some distinguished members of a great and most respectable assembly, that no offence would be taken ; and that as their Journals are now printed and published, any information that they contain may be freely used and by an industrious votary of constitutional science, and Parliamentary INFORMATION.

* An act of Parliament passed in 1784, to suspend the vote and take away the privileges and functions of a Lord of Parliament, from the Viscount Strangford, for *tampering* with one of the parties in the great cause of the Earl of Ely.

AN

Historical Dissertation

UPON THE

JURISDICTION.

OF THE

IRISH PARLIAMENT.

CHAP. I.

Of the Jurisdiction of the Irish Parliament---Historical Deduction of the Origin, Progress, Suspension, and Renewal of the Appellant Jurisdiction of the House of Lords of Ireland.

ALTHOUGH several Irish antiquarians assert that an instrument, or charter for holding Parliaments in Ireland, was transmitted by Henry the Second, soon after his memorable expedition in 1172, called the *Modus Tenendi Parliamentum*; yet no reliance is to be placed upon that assertion, since Sir Edward Coke, Sir John Davis, and the Lord Chancellor, Eustace; either positively, or by implication, controvert that tradition.

According to Sir John Davis, in his speech as Speaker of the House of Commons of Ireland, in 1313, the most comprehensive, perhaps, that ever was delivered; since it contains a short account of
of

of every Irish Parliament summoned before that period :

The *first* Parliament regularly convened in Ireland, was in the declining years of Edward the Second, in consequence of Edward Bruce's invasion, in the ninth year of the reign of that unfortunate monarch.*

Before that period, according to Sir John Davis's opinion, Ireland was represented in the English Parliament ; and this assertion is still further confirmed by the testimony and authority of the Chancellor, Sir Maurice Eustace, who in a speech, as Speaker of the House of Commons, on the twentieth of March, 1640, before the Earl of Strafford, after stating the fact, illustrates and proves it in this form :

“ The time was when we were forced to attend
“ the Parliament of England, which no doubt was a
“ mighty and a heavy charge to this kingdom : yet
“ thus it was, for so you have it in the Parliament
“ Rolls in the Tower of London, and it is thus
“ recorded, the 8th of Edw. II. Dorso Clauso, M. 31.

“ *Rex mandavit Ricardo de Burgo comitis Ultoniæ*
“ *& aliis nobilibus Hiberniæ, quod sint apud Westmonas-*
“ *terium, in octavis Hilarii primi, ad tractandum cum*
“ *proceribus hujus regni, de statu Hiberniæ.*”

It was perhaps not convened at stated periods in Ireland till some time afterwards ; for, the Speaker, Eustace, cites another example of a similar import, in the fifth year of Edward the Third ; and it was not till the tenth year of that Monarch, that a writ or charter was issued, recorded Rotulo Clauso, 10 Edw. III.

De Parliamentis, singulis in annis ; in terra Hiberniæ tenendis, & consuetudinibus ibidem emendandis.

According to Davis, the laws made in England before the ninth year of Edward the Second, were

* Davis's Tracts, p. 299.—Lord Mountmorres's History of the Irish Parliament, vol. i. p. 44.—Irish Commons Journals, vol. i. p. 212.

sent to Ireland, and were promulgated under the great seal of the former kingdom.

“ And thus, the statutes of Merton and Marle-
 “ bridge were sent over by King John, and Henry
 “ the Third; the several statutes of Westminster,
 “ and the statutes of Gloucester by King Edward
 “ the First; and the statutes of Lincoln and York
 “ by King Edward the Second: the statutes of
 “ Westminster the second, and of York in their
 “ preambles, expressly mentioning the land of Ire-
 “ land,” says Sir John Davis,” “ and they are now
 “ inrolled in the records thereof.”

It is to be lamented that the records of Ireland have been till lately so ill preserved—that there are no statutes, and few parliamentary records preserved from the ninth year of Edward the Second, till the reign of Henry the Sixth; consequently that few lights can be thrown upon transactions antecedent to the former period; but it may be inferred from the foregoing great authorities, with a reasonable approximation to truth;—that these kingdoms were anciently and originally represented by one legislature.

Touching the jurisdiction of Parliament: in early times, appeals were sometimes made from the court of King's Bench in Ireland to the court of King's Bench in England; because the King, who was the common judge of both nations, presided in that court, and sometimes the judges of England were consulted, in certain difficult points of law, from a want of men fully instructed in the constitution of Ireland during its infancy: but still there does not appear to be any pretence all that time; that this was done *de jure*, or that any appeal THEN lay to any court without the kingdom; till at length, in the reign of Edward the Third, the English began to aim at extending their jurisdiction, and pretended that the ancient appeals to the Kings in England, implied a superiority in the English nation over the
 Irish,

Irish, arguing *à fortiori*, that if appeals were made to the inferior courts in England, they might of consequence be made to the supreme court of all, the British Parliament; and under these pretences, it seems they had actually taken cognizance of some judicial matters relating to Ireland. Upon this a remonstrance was made from the Commons of Ireland, in the twenty-sixth of Edward the Third; and it is necessary to dwell upon and specify the transaction, because the judicature of the Lords of Ireland depended upon that charter.

The remonstrance sets forth, "That they had long
 " endured intolerable oppression and injustice from
 " men of authority in this kingdom, who, abusing
 " their power, dispossessed them of their estates," and under pretence that there was no appeal to the Parliament of Ireland, supported themselves with impunity in this violence, reducing multitudes to the greatest poverty and extreme distress, unable, from the great charge and hazard in prosecuting their rights abroad, to carry their appeals to England; wherefore they besought the King to remedy this abuse, and maintain the privilege of their violated constitution. In consequence of which the King, by an ordinance of the forty-ninth of his reign, decreed,
 " That whereas it appeared an intolerable grievance, that his people of that nation should be thus
 " oppressed, without a remedy, and as he was bound,
 " by the nature of his supreme office, to see justice
 " done to all his subjects, that for the future justice
 " should be done to them according to the known
 " customs and laws of both kingdoms, and all appeals and proceedings upon errors of judgment, in
 " the inferior courts of that realm, should be made
 " and carried on in the Parliament of Ireland only.*"

If

* Prynn on the 4th Inst. p. 286, 49th E. III. *Edwardus Dei gratia, &c. ex parte nonnullorum fidelium nostrorum terræ nostræ Hiberniæ, &c.*

Ordinamus,

If any thing was wanting to corroborate these ordinances and charters from the crown, it was supplied by a decree of Richard the Second, in the seventeenth year of his reign, when all the liberties and immunities of Ireland were again confirmed; among which, the judicature of the Irish Parliament was included.

It does not appear, that the judicature of the Irish Parliament was afterwards molested until the eighth of Henry the Sixth; but it is recorded by Mr. Prynne, in his animadversions on the fourth institute,* that at that time the prior of Lanthony in Wales, having brought an action against the Irish prior of Mullingar, for the arrear of an annuity, in the Common Pleas; judgment was given against the prior of Mullingar, who then brought a writ of error into the King's Bench of Ireland, where the judgment was affirmed. The prior of Mullingar appealed again to the Parliament of Ireland, which Parliament reversed *both* the former judgments; whereupon the prior of Lanthony removed the cause into the King's Bench in England, but that court refused to be concerned in it, as having no power over what had passed in the Parliament of Ireland: after which the prior of Lanthony appealed in the eighth of Henry the Sixth, to the Parliament

Ordinamus, quod ad profectionem omnium et singulorum, qui conqueri coluerint; errores in recordis et processibus coram aliquibus justiciariis seu aliis ministris prædictis habitis, intervenisse rotuli eorundem recordorum et processuum in parlamenti nostris in eadem terra tenendum, per justiciarios, seu ministros, coram quibus recorda et processus diligenter recitarentur et examinarentur, et errores, si quos in iisdem inveneri contigerit debite corrigantur; et ideo vobis mandamus quod ordinationem prædictam in terra nostra prædicta teneri; et partibus conquerentibus plenam et celerem justitiam fieri facias, in forma prædicta; quibuscunque mandatis vobis aut aliis in terra prædicta ante hæc tempora in contrarium directis non obstantibus. Ita quod aliquis materiam non habeat nobis pro defectu justitiæ super casibus prædictis, de cætero conquerendi.

Teste Rege apud Westmonast. 30th of Aug.

* Prynne on the Fourth Institute, ch. lxxvi. p. 313.

of England; but neither would they determine thereupon; thereby declaring, that they had no pretensions to interfere in the judicature of Ireland.

This custom of appeals being carried to England seems to have gained some ground at this time; for it became an object of the attention of the legislature; and by the thirty-second of Henry VI. ch. iii. it is enacted, "that if any do appeal, in
 " hope to be sent to England, the matter of appeal
 " shall be declared before the governor of this land
 " and the King's council; and, if the matter does
 " not touch the King's person, the said governor
 " shall send the said appeal to the King's Bench
 " there, to be determined, as if it were an appeal of
 " robbery; and, if the said appeal be not found to
 " be true, the appellant shall pay to the appellee,
 " his damages, taxed by the inquest, and twenty
 " pounds, more-over one hundred shillings to
 " the King for his fine, saving the King's prerogative."

This act would not be sufficiently clear and explicit, were it not for the comment of the Lords of Ireland, in the year 1703; when they founded their resolutions upon it; declaring those, who appealed from the judgment of their House and to a foreign jurisdiction, enemies to their country.

By an act of the seventh of Henry VIII. c. i. this matter was farther guarded, and provision was made against these appeals, in matters determinable, they were obliged to find surety in the Chancery in Ireland, and if the cause of appeal was found not to be true, to satisfy the defendant for his costs, damages, and expenses.

These acts seem to accord with the statute of absentees,* which made a forfeiture of land the consequence of non-residence in Ireland: that they might have no cause for absence, that the people might have every advantage in the country; and that justice might be domesticated in their native land.

The

* The 28th of Henry the VIIIth. c. iii. Irish Stat. v. i. p. 84.

The English lawyers themselves declared in favour of those rights, as appears in the year book of the second of Richard III. when a question arising about certain bales of wool, exported by a merchant of Waterford, which the Treasury of Calais had seized in that port; the judges of England occasionally pronounced that Ireland was not bound by English statutes, because they had no representatives in the English Parliament; but that they had a Parliament of their own, in which they made and amended laws, and that they had all manner of courts, with the *same* prerogatives as in England.*

From this time forward, the judicature of the Irish Parliament stood unmolested, till the middle of the reign of the second Charles: in which interval only one instance occurs in the Journals of the Lords of England, for an application of this sort, and the entry which was made, and the difficulty of enforcing their order, plainly shews that it was a novel, unprecedented mode of proceeding: the entry is as follows:

24th May, 1621. *English Lords Journal*, vol. iii. p. 422.

“Whereas one Stafford, an Irishman, has brought his writ of error in this House, about certain lands in the county of Wexford, in Ireland: the Lord Chief Justice moved to know the pleasure of this House, whether the writ, in that case to be awarded, should be directed to the sheriff of Middlesex, or to the sheriff of the county in Ireland, where the lands lay: and it was ordered, that the writ, in this case to be awarded, shall be directed to the Chief Justice of the King’s Bench in Ireland, to order the sheriff of the county of Wexford, in Ireland, to warn the party defendant to appear before this House on a day appointed to hear errors.”

The rules for proceedings in appeals and writs of error appear in the Journals, in 1644 and 1662, and

* Year Book of the Second of Richard III. fol. 11 and 12.

a regular course of near forty applications from the former period till the year 1719.

During the long interval of Parliament, from 1666 to 1692, for twenty-six years, there were six precedents of appeals from Ireland to the Lords of England.

The first appeal that occurs during that period, in the Journals of the Lords of England, was, in a case between Sir Robert Nugent and Colonel Talbot, the famous Duke of Tyrconnel ; it was in the year 1670, and it may be expedient to say a word upon the particulars of that case.

Colonel Talbot had been an active solicitor for the Roman Catholics in the court of claims, and had obtained a bond of 4000*l.* from Sir Robert Nugent, provided he procured him his estate in that court ; but, his own innocence being clear, he obtained it without the intervention of Colonel Talbot, who, notwithstanding, sued him upon the penalty, in the court of Chancery in Ireland ; from their determination, Nugent appealed to the Lords of England, but their conduct shews, that they were not desirous of interfering in the jurisdiction of Ireland ; for the cause, however flagrant, was dismissed, and a bill of review was ordered to be had in the Chancery of Ireland.

As was before observed, in the long interval of twenty-six years, in the sessions of the Irish Parliament, there are only six precedents, which occur, of appeals from Ireland to the House of Lords of England, till the two jurisdictions interfered in the famous case of the Bishop of Derry, in the latter days of King William. Till this period there was probably a concurrent jurisdiction introduced by necessity in the long interval of the Parliament of Ireland from 1666 to 1692 ; and parties might appeal to either House of Lords, in England or in Ireland ; but not from one to the other.

The

The validity of appeals to the House of Lords of Ireland was never questioned till the year 1698; but, previous to that period, an appeal having been brought before the House of Lords of England, by the governor and society of the Londonderry plantation, against a judgment which had been given by the Irish peers, in favour of the Bishop of Derry, though no objection had been previously pleaded, by the parties, to the Irish jurisdiction, the House of Lords of England thought proper to declare, that the proceedings before that House was before an incompetent judicature, and that the Irish Chancery ought to proceed as if no such appeal had been made to the Lords of Ireland; a composition, however, taking place between the parties, the Irish peers were not under a necessity of enforcing their own order: the reasonings of the council upon the Irish jurisdiction are reported in the case of the Bishop of Derry, in Sir Bartholomew Shower's Reports, though the argument in its favour seems to be imperfect and mutilated.

As this case of the Bishop of Derry, in 1698, was the first in which the jurisdictional power of the House of Lords of Ireland was called in question, it must be interesting and curious to see upon what plausible plea that opinion was founded.

It was, perhaps, one of the most extraordinary crotchets that legal subtilty ever devised.

The reasoning of the council was, that the Irish Parliament was debarred of their jurisdictional right by Poyning's law, and that, as the constitution in Ireland was inverted, and no legislative matter could be taken up there, unless it originated from the crown, before Parliament was convened, by that statute; the same rule was to take place in other matters, in judicial cases also.

This mode of reasoning is so whimsical and extraordinary, that it is necessary to justify this opinion by a curious paper; it is an extract of the printed case,

case, which was drawn up by that great lawyer, Sir B. Shower, in the case of the Bishop of Derry, and which lead the House of Lords of England, in receiving that appeal,

“ The society of Londonderry having appealed to your Lordships from the Lords of Ireland, the appellants do pray that the said appeal may be received,

“ 1st. That no appeal or writ of error, as is conceived, lies to the House of Lords in Ireland in *any case*; but the errors of the courts of law and equity there, are to be reformed in England; and the appeal to the House of Lords there is of dangerous consequence, and may tend to the hazard of the English constitution and government there; if the same should be allowed by your Lordships, it will equal the jurisdiction of the Lords of Parliament in Ireland to that of the English Peerage, which was never the design of *Poyning's law*.

“ 2d. In case the House of Lords there have a power of hearing and examining such appeals, yet their orders are not final, but subjected to re-examination before your Lordships; who are the supreme court of judicature, as well for that as for this kingdom, as it is humbly hoped will appear to every man who shall impartially, among other reasons and authorities, consider, 1. The true origin, nature, and title of property in Ireland, as derived from, and under the crown of England. 2d. The equality of reason for a subordination in judicature, to the judicial power, as in the legislature, to the legislative power in England.

“ 3d. The protection which the *plantation* of Ireland always receives from the mother country, with the vast sums of money she owes England. The dependency resulting thence in all respects whatsoever, which, if appeals there be final, will be in a great measure destroyed.”

What

What reasoning, what inductions, what a design to mislead, by a reference to somewhat that was not clearly understood ! What has Poyning's law to say to the judicial power of the Lords of Ireland ? Or, in plain English and common sense, what analogy is there between the law which regulates the passing of bills through the council, and the jurisdictional power ? No more relation, no more analogy, than between the jurisdiction of Parliament, and the law of gravitation, or the doctrine of fluxions !

It is to be observed, that the argument of the council in favour of the Irish jurisdiction in the case of the Bishop of Derry, in Shower's Reports, is purposely blanked and mutilated.

It would be necessary to mention the great case of Sherlock and Annesly in the year 1717-18, when the Irish jurisdiction was suspended ; but the noble representation of the House of Lords of Ireland, and the detail of the merits of the case contained in it, render such a detail unnecessary. Hence it appears, that the widow Sherlock pleaded there *in forma pauperis* ; that it was clearly a determination in favour of the weak against the strong and powerful ; that the representation which was made upon that occasion, does eternal honour to the great prelate, to Archbishop King, who framed it, and to the assembly who unanimously concurred in that representation.*

The last case, in which the jurisdiction of the House of Lords of Ireland was called in question, was that of the Earl of Meath, and Cecilia, Countess of Meath, his wife. In 1692, an appeal was brought to this House, from the Chancery of the county palatine of Tipperary, by Lord Meath, against a decree given in that court in favour of Lord Dudley and Ward ; to this appeal Lord Dudley pleaded his peerage as a peer of Great Britain ; but this plea was over-ruled, as no privi-

* Lords' Journals of Ireland, 17th Oct. 1719. v. ii. p. 655.

lege can obtain against an appeal, for that would be a total *bar* to the proceeding, as it can only be heard in a session of Parliament; judgment was given in favour of Lord Meath, after a long process, which lasted till 1695, and the sheriff was ordered to give him possession of the lands accordingly. During the interval of Parliament, Lord Dudley appealed from the determination of the Lords in Ireland to the Lords in England, who pronounced that the proceedings in Ireland were *coram non judice*, before an incompetent judge; and ordered the chancellor of the county palatine * to enforce their decree in favour of Lord Dudley.

When Parliament met in 1703, after an intermission of five years,† upon the petition of Lord Meath, the Lords enforced their order with great spirit, and came to several resolutions vindicating their jurisdiction; possession was awarded to Lord Meath, and the family were possessed of the lands in question for upwards of thirty years; but, in the year 1736, upon a petition to the Lords of England, they resumed this matter again; a report was made of the whole proceedings, an order was sent over to the Chancellor Windham to give possession of the lands to the representative of Lord Dudley, as the county palatine of Tipperary was extinguished by the attainder of that illustrious nobleman, the great ornament of Ireland, the Duke of Ormond. The whole proceedings upon this affair, the letters that passed between the Lord Chancellor Talbot and the Chancellor Windham, are inserted at length in the Journals of the Lords of England.

From this plain state of facts, it is evident that no right was ever better founded nor better ascertained

* The county palatine of Tipperary, which had been in the Ormond family from 1328; was totally suppressed by an Irish act the 2d of George I. c. viii. for the attainder of the last Duke of Ormond.

† From 1698 to 1703, Parliaments were not held in Ireland; a poll tax and a land tax having been granted for *five* years.

than

than the Irish jurisdiction; the exact number of appeals that appeared on the Irish Journals from 1644 to 1719 amounts to thirty-eight.

It may not be inexpedient to contrast this long-established jurisdiction with the declaratory law, the 6th of George I. which follows at length.

“ An Act for better securing the Dependency of
“ the Kingdom of Ireland upon the Crown of
“ Great Britain.

“ Whereas the House of Lords of Ireland have,
“ OF LATE, AGAINST LAW, assumed to themselves
“ a power and jurisdiction to examine, correct,
“ and amend, the judgments and decrees of the
“ courts of justice in the kingdom of Ireland;
“ therefore; for the better securing of the depen-
“ dency of Ireland upon the Imperial crown of
“ Great Britain, may it please your most excel-
“ lent Majesty, that it may be declared by the
“ King’s most excellent Majesty, by and with the
“ advice and consent of the lords spiritual and tem-
“ poral, and commons, in this present Parliament
“ assembled, and by the authority of the same,
“ that the said kingdom of Ireland hath been, is,
“ and of right ought to be, subordinate unto and
“ dependent upon, the Imperial crown of Great
“ Britain, as being inseparably united and annexed
“ thereunto; and the King’s Majesty, by and with
“ the advice and consent of the lords spiritual and
“ temporal, and commons of Great Britain, in
“ Parliament assembled, had, hath, and of right
“ ought to have, full power and authority to make
“ laws and statutes of sufficient force and validity,
“ to bind the kingdom and people of Ireland.

“ And be it farther declared and enacted, by the
“ authority aforesaid, that the House of Lords of
“ Ireland have not, nor of right ought to have any
“ jurisdiction to judge of, affirm, or reverse, any
“ judgment, sentence, or decree, given or made
“ in any court within the said kingdom; and

“ that all proceedings before the said House of
 “ Lords, upon any such judgment, sentence, or
 “ decree, are, and are hereby declared to be, ut-
 “ terly null and void, to all intents and purposes
 “ whatever.”

The words of *late*, and *against law*, were surely very extraordinary; these words are strangely applied to the chartered right of the Irish Parliament, to the custom and long tide of precedents for three centuries. Never sure was such an unparalleled act of injustice, never was the omnipotence of Parliament so extended, not only over right and justice, but over truth itself; an omnipotence greater than that of the Supreme Being himself, for he can do no wrong: but this act decided that the British Parliament, swayed by the lust of power, could do flagrant wrong and notorious injustice.

Some doubts* prevailed, in 1781-2, that the Lords of Ireland had never any cognizance of writs of error, though they had of appeals; and, that the constant practice was to remove them to the King's Bench in England; we shall, therefore, beg leave to say a word on that subject, and to dwell particularly on the precedents of writs of error in the Irish Journals.

There are four precedents of writs of error before the Restoration; and on the 20th of December, 1662, the mode of proceeding upon them was settled by the following entry, in the Journals of the House of Lords of Ireland:

“ Memorandum, that the Lord Santry, chief
 “ justice of the King's Bench, declared, that he
 “ was commended by writ of error, to bring in a
 “ record of a judgment between Robert Park,
 “ Esq. plaintiff, and Kean O'Hara, and Uxor,
 “ defendants; and that, according to *custom*, the
 “ original ought to be returned to said court, hav-

* These doubts were suggested by the late Earl Bathurst.

“ ing first compared a transcript therewith ; which,
 “ rule was accordingly observed, and the transcript
 “ ordered to be read the first day of next sitting.”

In consequence of five records having been brought in by the chief justice in 1710, a committee was appointed to consider the mode of proceeding, and the foregoing precedent was reported, as the rule of proceeding.

This mode of proceeding obtained till the suspension of the Lords jurisdiction in 1719, during which period there are many precedents of writs of error, in the House of Lords of Ireland.

It is necessary to mention that the standing orders were framed, with regard not only to appeals, but to writs of error, on the same plan of those in the House of Lords of England, and that an Irish act of Parliament, passed in the 6th year of George I. c. 6. for the limitation of writs of error; so that writs of error have been determined upon in the Irish House of Lords, grounded on ancient practice, regulated by the standing orders, warranted and countenanced by the law of the land.

The rights of Parliament at large, of the Commons, as well as of the Peerage, were materially affected by the declaratory law; the judicial power extending to criminal as well as civil cases; the power of impeachment was by a fair analogy annulled by the English act of the 6th of George I. but as this might lead to a very long dissertation upon criminal proceedings in Parliament, we shall close this narrative with an extract of the account given in the Memoirs of the House of Ivery, by the late Earl of Egmont, of this extraordinary transaction.*

* The case of the London Company and the Bishop of Derry, which is alluded to in the foregoing chapter, is a curious paper, which was given to the author in 1781-2, through the favour of Mr. Hargrave, by Mr. Serjeant Hill, who has made a collection of all

all the printed cases before the Lords, arranged in a regular series, since the Restoration; and it is preserved here at length.

10th of May, 1698.

The case of the society of the governor and assistants of the new plantation of Ulster, in Ireland, appellants; against William, Lord Bishop of Derry.

The said society, who are a corporation, made out of the twelve companies of London, being seised, *inter alia*, of the hill on which the city of Derry is built, and four thousand acres of land adjoining, by several leases from the committee of England, which were made in consideration of great charges in building the said city of Derry and several other fortresses thereabouts; and planting and peopling those parts with Protestant tradesmen, artificers, and husbandmen, to the great security and advantage of that kingdom and the reformed religion there, the said society did assign and set out to the said city, soon after its being built, about fifteen hundred acres, part of land, to be held under the same society, at some small rent or acknowledgment for the support of the magistracy thereof, they having little else for that purpose; which that city has all along enjoyed accordingly, and the society have been still known to be the proprietors thereof, and were found to be so by the public survey in Ireland, commonly called the civil survey, in the year 1654, as thereby appears, and they have always paid, and do still pay, the king's rent for the same to this day, and by several entries in the common-council books in the city of London, from the first building of Londonderry, about the year 1610; the society's title to these lands, and the grant and tenure of the same from and under them, as aforesaid, is manifest; and, by depositions taken in this case, by very ancient witnesses there resident, does appear; yet, notwithstanding all this, and although by the grand inquisition which was taken at Derry, in Ireland, about ecclesiastical land belonging to the crown, these lands were not found to be bishops lands, and to be part of the lands escheated from the crown, yet the present Bishop of Derry hath now lately set up a claim to those lands as belonging to the see; and that either as a part of the ancient possessions belonging thereto, which is contrary to the said inquisition; or by colour of some grant from Charles I. to Bishop Bramhall, his predecessor, which will appear to be void and pass for nothing; the said society being then, and long before, actually seised by their letters patent, which letters patent were obtained upon some private contrivance or compact between the said Bishop and the city of Derry, who were the tenants of those lands to the said society without the knowledge and in prejudice of the said society, there being by the said grant 40l. 10s. per ann. reserved to the said city for ever and out of the said lands: and farther, it is pretended, in behalf of the said present Bishop of Derry, that the said Bishop Bramhall had made a lease
of

of those lands to the city of Derry, for a long term of years, which, as it is confessed, did expire in 1694, and that the said city had paid a rent thereupon, and consequently that he had a possession; of all which the said society heard nothing, till the year 1692, and then, being informed that such letters patent and lease were pretended to be in prejudice of their inheritance, and that the now bishop was setting up a claim to the premises afore-said, they ordered their general agent to secure and continue their possession of the said lands, which they conceived they still had, and were justly entitled to, and he accordingly did it in July 1694. Then the said bishop, in October 1694, brought his bill in chancery in Ireland, without alledging any grant to Bishop Bramhall, in order to be restored to, and quieted in the said supposed possession; and many persons, parties to his bill, who answered the same; yet none of them could say that the said lands were belonging to the see, or that they knew of his right: and on the hearing, there was no proof of any kind of title or seising, but only that some of the defendants had confessed, in their answers, that Bishop Bramhall had made such a lease as afore-said to the city of Derry, and that a rent, or yearly sum, had been paid, on that account, to the Bishop of Derry, from 1662 to 1694, but no actual entry of any bishop on said lands, at any time, did at all appear; but the city of Londonderry had continued always in the possession as under their first title from the society, though they had paid such rent to the bishop of late, merely as being concluded at law, by taking the said lease to avoid such payment, which lease could pass no interest or possession, the bishop having none that made it, and at most it would only work by estoppel between the parties during the lease, and no longer; and, being expired, all pretence on that account was gone.

The Lord Chancellor, on hearing the cause, ordered an issue at law, to try whether the said bishop, or any of his predecessors, had ever any, or what, possession of said lands, or to that effect; and from that interlocutory order, before any trial or decree, the bishop appealed to the House of Lords in Ireland, who ordered that the Chancellor's order should be reversed, that the bishop should be restored to the lands in question, by an injunction of that House; and the same was accordingly done soon after by the sheriffs of Londonderry, and the society turned out of their possession.

The society having therefore appealed to your lordships from thence, and the appellants do pray that the said appeal may be received.

1st. For that no appeal, or writ of error, as is conceived, lies to the House of Lords of Ireland in *any case*; but the errors of the courts of law and equity there are to be reformed in England, and the appeal to the House of Lords there is of dangerous consequence, and may tend to the hazard of the English constitution and government there; if the same should be allowed

lowed by your lordships, it will equal the jurisdiction of the Lords of Parliament in Ireland to that of the English peerage, which was never the design of *Poyning's law*.

ad. In case the House of Lords there have a power of hearing and examining such appeals, yet their orders are not final, but subjected to re-examination before your lordships, who are the supreme court of judicature as well for that as this kingdom, as is humbly hoped will appear to every man who shall impartially consider, among other reasons and authorities,

1st. The true original and title of property in Ireland, as derived from and under the crown of England.

adly. The equality of reason for a subordination in judicature to the judicial power here, as in the legislature to the legislative power of England.

And, 3dly. The protection which the *plantation* of Ireland always receives from the mother country, with the vast sums of money she owes to England on that account, and dependency resulting therefrom in all respects whatsoever, which, if appeals there be final, will, in a great measure, be destroyed wherefore, it is most humbly prayed, that your lordships will receive and examine this appeal, and the rather in this case, because the order of the Chancery there was just and reasonable; first, by a title at law to settle the right to the possession before the court, would change the possession from the appellants, to give it to the bishop, who did not appear to have a better nor so good a right as the appellants had: but, leaving the merits of the cause to your lordships just judgment, when the same shall come to be heard before this honourable House, it is hoped the appeal will be received for the reasons above-mentioned.

B. SHOWER.

C H A P. II.

The Representation of the House of Lords in 1719 to King George the First—the Earl of Egmont's Account of that Transaction—and his Lordship's Opinion of the Legislative Incorporation of Great Britain and Ireland.

AT this conjuncture, when their own privileges and the independence of the Irish Parliament were menaced by the celebrated declaratory law, the
House

House of Lords exerted themselves with great spirit and ability; but their labours were ineffectual against the influence which then predominated.

A representation was drawn up and presented to the Duke of Bolton, the Lord Lieutenant, to be laid before his Majesty; in which they traced their judicial privileges from its origin, with great ability; the consequences of the blow that was intended to be given to the privileges of Parliament; and the injury that would ensue to the people of Ireland.

A partial extract from this statement would give but a feeble idea of one of the ablest representations that was perhaps ever made from any assembly; as such it claims the attention not only of the members of the Irish Legislature, but it may serve as a model of that sort of composition: it was, in a word, worthy of the pen of the great author of the *Origin of Evil*, of the learned prelate Archbishop King, by whom it was compiled.

This great man, after all his sufferings at the Revolution, his able history of the state of the Protestants under King James the Second; his zeal and activity in promoting the cause of the Hanover succession; was supposed to have incurred the displeasure of the court upon this occasion; and he was superseded, in the evening of his life, in his just claims to the primacy, by Dr. Boulter, who, though far inferior to him as a statesman, a philosopher, or a theologian; was better qualified, by the dull orthodoxy of ministerial servility, to be the political drudge of administration.*

The ingratitude of a court, and this injudicious preference of administration, did not deprive him of the just influence that he always retained, and which wisdom bestows upon her children; nor of

* The primate Boulter was a remarkable heavy, dull, lethargic speaker, and Dr. Bolton, Archbishop of Cashell, is reported to have said, when he was speaking upon a very interesting question—"I should be glad to hear him when he is awake, for " he does not speak ill for one that is asleep."

his wonted pleasantry and raillery; and it is said, that when Primate Boulter had visited him soon after his arrival in Ireland, the Archbishop, who was enfeebled by an accidental indisposition, received him sitting in his chair, saying, "your Grace must excuse me, I am too old to rise."

Of this noble representation, which is very long, two particulars are well worthy of notice, as they apply to the great political question of the present moment :

The first is, that the long interval of the Irish Parliament for twenty-six years, from 1666 to 1692, was owing principally to the predominance of a Roman Catholick interest, and the difficulties attending excluding Catholicks from sitting in the Irish Parliament.

And, secondly, the statement contained in the conclusive words—"Nor can we, but with grief, observe, that while many of the Peers and Commons who sat in Parliament were Papists, their judicature was never questioned, but of late, since only Protestants are qualified to *have a share in the Legislature*,* their power, and the right of hearing causes in Parliament, hath been denied, to the great discouragement and weakening of the Protestant interest in Ireland."

It is extraordinary, and will appear scarcely credible to an enlightened posterity, that the House of Commons were neuter, and appeared to be wholly unconcerned in this interesting struggle and most important question; but, as the following account throws a strong light upon their conduct, it is extracted at length, from the Earl of Egmont's History of the House of Ivery.

* The Roman Catholicks were first disqualified from sitting in Parliament in 1691, by an ENGLISH Act of Parliament, before which period they were admissible. Of one hundred and nineteen Irish Peers, thirty-nine were Catholicks, in the reign of Charles the Second. Lord Mountmorres's Hist. of the Irish Parl. vol. ii. p. 217.

Genealogical History of the House of Ivery, in its different Branches of Ivery, Lovel, Perceival, and Gournay.
Vol. II. p. 442, &c.

The Lords in England now revived their pretensions to the judicature of that kingdom ; (in 1716) several appeals were made from the Lords in Ireland to those in England ; among the rest, one in which Maurice Annesley and Esther Sherlock were the parties ; the cause had been already determined in Ireland, in favour of Esther Sherlock, who was thereupon possessed of the estate, but the Lords in England set aside that judgment, and made a decree in favour of Annesley.—The difficulty only remained how to enforce the execution of it. But the Earl of Sunderland, a man of great art and determined temper, then first minister, had secured the judges, who in defiance of the constitution of that kingdom, and of the resolutions of the House of Lords, and in express violation of their oaths, betrayed their great trust, and issued orders to the sheriffs to put the English decree in execution. The sheriffs not daring to comply with this illegal and unprecedented warrant, refused to obey, and were in consequence by the same judges exorbitantly fined ; whereupon the Lords in Ireland, taking this extravagant proceeding into consideration, after having debated the matter with the greatest solemnity, came to several strong resolutions in defence of their rights, and in justification of the sheriff's pronouncing the judges betrayers of the King's prerogative, and the undoubted ancient privilege of their House ; after which, they ordered the judges into custody. But the English minister, who had foreseen the event, was prepared for it, and knowing that what had passed could not be justified by precedent or law, prepared a bill in England to declare the judicial power of the House of Lords of no validity in Ireland.

It appears at first sight an extravagant imagination, that the King of England could ever have been brought to pass a law to break the privilege of a peerage, the creature of the crown itself; but we have shewn how ignorant he was kept with respect to that kingdom: what is more extraordinary is, that it could ever be supposed the Commons of England should concur in such a measure, which so manifestly tended to aggrandize the English Peerage, of which they are always jealous—but several circumstances prevailed upon them, and in the first place the general ardour of the nation to reduce Ireland in every instance to a clear and confessed dependence on the English Legislature.—In the next place, the great influence of the court in the House of Commons was alone sufficient to secure a majority in any instance of the views of a minister; and lastly, it was artfully insinuated, that whatever power the Lords in England should acquire by a declaration of the invalidity of the jurisdiction of the Irish House of Lords, it would be but *temporary* to them and *permanent* to themselves, the judicature being a right which they had always claimed, and had never formally yielded or allowed to the other House alone.

In consequence of this management, as we have already said, a bill was prepared, which afterwards passed into a law, reciting, that the Irish were disposed to shake off their dependence on the crown of England; an assertion more remarkably void of all foundation at that time, than in any other period from its first acquisition to that hour, and warranted by nothing else but this conclusion, that no nation, so treated, could be otherwise inclined. From these premises, they came to this determination, that the judicature of the Peers of Ireland should be declared invalid.

Upon this occasion the Lord Perceival exerted himself, both in writing and speaking in public and private,

private, to the utmost of his power ; and, in concurrence with twenty-one Peers of Ireland, then in England, petitioned the King to refuse his consent to this unparalleled attack upon the ancient and undoubted rights of that nation ; “ they set
 “ forth the ancient title of the Peers and Parliament of Ireland to this privilege, the attacks that
 “ had been made upon them in former times, and
 “ the confirmation of them from age to age ; the
 “ ill-convenience and danger to private property,
 “ in being called from the other country, where
 “ many customs, which affect the laws, are different, and consequently little understood in England ; the hazard of the loss of private deeds
 “ and settlements in long journies and sea voyages
 “ at all seasons of the year ;—the prejudices against
 “ Ireland both private and public, which, raging
 “ so highly in the nation, might, some time or
 “ other, infect the English Peerage also ;—the Ministerial influence which might hereafter arise in
 “ that House, and which, if it should arise, must
 “ operate most fatally to that country, as they were
 “ a body without controul or check of any kind
 “ from that people, whose property they were thus
 “ admitted to determine ;—the vast expense of the
 “ suits, and the inability of the poorer sort, to contend against the rich, the source of oppression and
 “ injustice that would thence be opened ; they
 “ shewed likewise the injury of such an alteration,
 “ not warranted by any desire of that nation, not
 “ sanctioned by any shew of justice, any pretence
 “ of ill-convenience, either private or public, arising from the ancient constitution ; they urged
 “ the diminution of the King’s prerogative, already
 “ too far imparted to the English Parliament with
 “ respect to them ; they modestly insinuated the
 “ fatal mischiefs that might ensue from the constant
 “ and repeated attempts of late years made upon
 “ their liberties, and now upon their properties.—

“ Lastly, they discovered the vanity of the law itself, to attain the point at which the English aimed, which was to make their new-assumed authority legal ; for, unless it were so before, no thing could give it *that title*, or in many cases, *that effect*, but the consent of Ireland.”

Yet notwithstanding these endeavours, the point was carried against them, the English being supported by the circumstances we have mentioned, and, indeed, in some degree, assisted by that wretched nation itself ;—for, if ever they shewed most eminently those qualities with which they are commonly reproached, they did it upon this occasion. Absurdly considering this attack as no violation of the constitution of their country in general, the Commons afforded no assistance to the Lords in defence of this privilege. Pleased with the vanity of being brought, as they imagined, by this means to a nearer level with the nobility, their pride and envy induced them to overlook the general contempt derived upon their whole nation, by their tame submission. If they had resented this measure, as a national blow upon their liberties, if they had exerted themselves as all other nations would have done upon such an occasion, or even as they themselves once did in the affair of the brass money,* it may be well doubted whether they might not have prevented the success of this project, so fatal to their interest.—But the English ministers were thoroughly confirmed in their design, by the abject and contemptible behaviour of the Commons there, of whom too many, in private companies, expressed the pleasure they took in the abasement of the Peers.—This folly and baseness, too often shewn on many other public occasions by that people, have many complicated causes. But the original cause of all the rest is, what should rather give them title

* Lord Egmont here alludes to the Patent for Wood's half-pence; recalled 21st Sept. 1725, Ir. Comm. Journ. vol. v. p. 236,
to

to pity and compassion, than expose them to reflection or contempt; it is neither incident to their soil or climate, to the disposition of their minds, nor to the temper of their bodies; it is not the growth of any particular region, it is the eternal product of unhappy government.---Nations enslaved and oppressed, wherever situated, will become odious in their private characters, contemptible in their gross conception of things, vicious in their habits, arrogant in *private*, abject in *public life*. In governments thus conducted, the educations of men are neglected, their pursuits are idleness and sensual pleasures, because they find no encouragement or advancement from eminent virtues, acquired talents, or the culture of the understanding.---Wherever these are nationally neglected, not only ignorance, but vice will nationally prevail; the contempt which such a conduct, and their other miseries, draw down upon such a people, creates *an insolence of behaviour* to those *beneath* them, and *a mean submission* to those *above* them; *the first* arising from endeavouring to force, through fear, what they cannot attain through dignity; *the other* from the continual dread of power, which bearing heavy on them, inspires a conduct practised at first, and in part, through prudence, but rivetted at length, and universally, by habit; less capable, by the unimprovement of their minds and manners, to follow any good example of virtue; the rude nature of a people, under such a circumstance, is found better able to copy the vice and immorality, the luxury and the corruption of their superior state, which they generally do with a savage imitation, making up, in *the excess*, what they cannot attain in *the politeness* of the original. Thus the *laity* become either void of all religion, or devoured by superstition, (extremes, the twin-offspring of ignorance;) while the *clergy*, negligent of their spiritual concerns, are still more infected with spiritual pride, and the lust of tempo-
ral

ral authority, than even in other countries. This is the true portrait of *Hungary*, under the tyranny of the House of *Austria*; of *America*, under *Spain*; of *Corfica*, under the *Genoese*; and of all other states under an arbitrary, subordinate, and dependent rule. How far it may be found that all these circumstances concur with respect to the country of which we speak, may best be answered by those who ascribe all the consequences to them, and who ought to know the most of a miserable condition; which, if it does exist, exists wholly, and is derived only from their own conduct. But, in part, we cannot avoid unhappily to discover something of this malign effect of their unequal government in their behaviour upon the present question; they had, indeed, some specious pretences for this behaviour. Their house of Lords was vilified, as we have before observed, by an accession of peers; some mean in character; others no way eminent in fortune in either kingdom; and not a few who had none at all in that country, where they had been advanced to honour. The Bishops, of whom that House is also in part composed, were likewise generally preferred from the neighbour country, distinguished for nothing but partiality to the nation from whence they came, and servility to its administration; to which may be added, that, by the disagreeable state of that country, the greatest and the ablest of the peers living out of it, the same Bishops, by their numbers nearly balanced the temporal Lords who remained upon the spot. The major part of these were kept under a certain influence, which took them from the direction of themselves, and very near as many to such a degree, infected by the ill habits of the public, farther aggravated by a sort of impunity from their titles, that they studied rather how to shew their pre-eminence in the state, as ringleaders of a low debauchery and dissolute extravagance, than as protectors of the liberties and properties of the nation. A little remnant

nant there was of excellent men, who did honour even to their own honours; but they were much too few to stem the spiritual power, or to reform the rest.

These circumstances undoubtedly made it uneasy to that country, that the peerage there should enjoy the absolute decision of judicial matters; and these were the pretences of the pusillanimous and pitiful conduct of the Commons upon this occasion; but these were not the real motives of it. In truth, if their condition was bad, because their own peerage wanted men of knowledge to sit in judgment, could it be supposed that a foreign judicature would be better acquainted with their laws and customs? If they dreaded the decrees of their own legislature, because they were thought dependent on the administration of another country, did they do wisely to submit every thing to a foreign legislature, no less dependent, in the opinion of that time, on the same authority, and naturally void of those incentives to remorse, which must, in some degree, be found in their domestic courts? In *fine*, could any man of sense resign for ever the advantages of an independent constitution, in an article of such importance, when whatever might be urged in discredit of their own judicature, as to its ignorance, corruption, or the non-attendance of its members, was but a temporary evil, which time might remedy, and no measure more likely to do it than the continuance of this privilege, and when, at the same time, whatever might be argued in favour of the foreign judicature to which they submitted, as to its justice, integrity, and incorruption, (were there nothing dubious, as to the present existence of those virtues, nothing suspicious as to their declining state) was at best but temporary also? These, therefore, were fallacious reasonings, to colour the real principle. Many of the Commons of that kingdom were in reality new men, the late descendants of the subalterns, or common soldiers of *Cromwell's* army, or the newer offspring of

clerks in offices, who, in the former distracted times, and in the loose government of the subsequent age, had suddenly risen to considerable fortunes; *the one* hereditarily embittered to these distinctions, as appendages of monarchy; the other (and both) corroded by the envy of superior families; thus ignorance and pusillanimity, republicanism and envy, operated upon the majority of the presbyterian, protestant, and another sect newly set up; a kind of apes, who mimicked the free-thinkers of other countries. In parties, Commonwealth, Tory, Whig, and anarchick interests; ancient *Irish*, modern *Irish*, and new *English*, confounded and kept under the rational minority; insomuch that, as it usually happens, an extravagance of disunion produced an union in this instance, which it has for a long time done, and will probably do for ages yet to come; that is to say, a general agreement to endure submissively the greatest grievances that can be laid upon them, and from which that nation cannot, for many future generations, expect to be relieved, but by the sagacity of the *English*, who may probably be induced, at one time or other, for their own security and advantage, to comprehend that people under one common, just, and equal constitution. But here we shall stop in this digression, which (though not wholly foreign to this work, or to the method which we have chosen to pursue in it, to relieve the natural dryness to which all private histories are subject) has been carried to a greater length, as being a matter little understood, and never before impartially considered, and which may yet have greater consequences than are commonly expected from it.

We shall, therefore, only add our earnest wishes that justice and good policy may at length so far prevail as, that if it be found convenient to the interest of this nation, to dissolve the ancient government of that kingdom; the view may no more be followed in a way of violence, prejudice, and passion; but that,

that, by a strict and equal treaty, that nation may be brought to resign their privileges by their own act, and be admitted and incorporated with the legislature of this kingdom; till when, it is obvious to every thinking man,* that every member of that people will consider himself no better than a slave, nor the *English* better than a race of tyrants, whose power, as it seems to them a cruel and a flagrant usurpation, will be no longer obeyed than the prosperity of *England* shall enable them to enforce it.--- Strange infatuation in a people so generous, so wise and free ! Strange evidence how the lust of power can pervert the judgment, and prevent the sense of the dangers that have, and may again proceed from this imprudent conduct ! Strange instance of the weakness of human nature, and of its partiality to itself ! Since we can so generally condemn the folly of other nations in the same proceeding, and so well mark its consequences in the revolutions of many other states, without reflecting one moment upon our own measures ! But let us consider how the *Dutch* became dismembered from the once most potent monarchy of the world ; and let us reflect what expectations have been built in the politics of these present times,* from the very same conduct in *Spain* with respect to the *Creoles* or *Spanish* natives in *South America* ; to whom in condition, treatment, and resentment, no people upon earth, but this of whom we speak, can be compared.

* It had been a favourite scheme of the Administration, in 1741-2, when the History of the House of Ivery was compiled, (or a little before that period) to excite a revolt in Spanish America ; and to alienate those provinces from Spain :—to that project, Lord Egmont here alludes ; and it was supposed to have been the PRINCIPAL object, of the celebrated expedition of Lord Anson.

C H A P. III.

Reflections upon the Earl of Egmont's Account of this Transaction ;—and upon the Legislative Incorporation of Great Britain and Ireland.

IT may not be inexpedient to preface some reflections upon the Earl of Egmont's account of this extraordinary transaction, with a short statement of the situation, power, and privileges of the Irish Parliament, at different periods, of its convention.

Whoever has considered the annals of the Irish Parliament, from its origin to the present period, and has attentively observed the various changes, and the long intervals that prevailed in that assembly, will probably form, with the author, conclusions similar to the following observations.

In early periods, and till the reign of Charles the Second, the powers and privileges of the Irish, were similar to those of the English Parliament ; they were governed by their own laws, and enjoyed their own judicature.

After an interval of twenty-six years, four sessions only were held in the reign of King William, when that assembly laboured in vain to maintain its rights ; and the Revolution, which was so favourable to English liberty, was highly inauspicious to the independency of Ireland.

Parliament was convened in 1703, after an intermission of five years, and they have assembled every two years from thence, till 1783 ; since which time, they have been annually convened.

But, from the beginning of this century, till the last fifteen years, the Irish Parliament were in a most deplorable state of political servitude ; and to this period, the severe reflections of the noble Earl seem to be but too well applied.

The

The great advantages acquired during the last period of fifteen years, and those constitutional acquisitions, the fruits of the exertions of a virtuous band of patriots leagued by the best principles, and united by a genuine regard for public welfare; were, however, no more than the re-establishment of those privileges they formerly enjoyed, in the reign of Charles the Second.

In the Parliaments of that reign, the Irish laws were alone predominant; the jurisdiction of Parliament was inviolate; religious tenets formed no restraint upon voters; and Catholicks were admissible to Parliament.

All these privileges, save only the last; have been regained and fully restored in the last fifteen years: and this will lead, to offer an humble tribute at the sacred shrine of public welfare, in suggesting, with due deference and respect, two grand objects which still remain to be accomplished.

It is very remarkable that the session of 1719, which was held at a very inconvenient season, commencing the 26th of June, and ending the 2d of November, in which the Commons were so completely silent upon the annihilation of the Parliamentary judicature, and the legislative independence of Ireland; was yet distinguished by a law, in favour of toleration.

The act of uniformity was new-modelled in favour of the Protestant dissenters in 1719, and they were exempted from all restrictions; save only that of receiving the sacrament according to the rites of the church of England, when they obtained offices; commonly known in both kingdoms, by the short name of the Test Act, which in 1781 was totally repealed in Ireland.

One of the important measures which still remains to be accomplished, is the extension of this toleration; and placing the Catholicks in the same situation with Protestant dissenters; to which,

their good conduct for upwards of a century, gives a fair claim upon the justice; as well as the true policy, and lasting interest of the community.

Their claim may be thus shortly stated with mathematical precision :

All subjects are entitled to equal privileges; unless they preserve dangerous connections with the enemies of the state; and when those connections are dissolved and their tenets are no longer dangerous, they should be restored to the privileges which they formerly possessed.

The Irish Catholics were admissible to offices and into Parliament until the Revolution; they were suspended from those advantages, for their attachment to the Pope and the Pretender; but those temporary attachments no longer exist, nor are no longer dangerous; therefore, the only remaining disabilities should be removed, and the CATHOLICKS should be restored to those privileges which they FORMERLY enjoyed in common with the rest of the community.

Another great and essential measure originates from the reflection; that all the members of a state should contribute equally and in just proportion to the public exigency: that residents are better subjects than absentees; but, that the taxes are so awkwardly contrived in Ireland that the whole burthen of taxation falls upon those who reside; while those who are absent, contribute little or nothing to the taxes for the support of the establishment.

It is not here contended that men should be fined for living in this or in that country; in Ireland, in England, or in a foreign country: but, that the burthen should be equal, and that a resident should not pay all, while an absentee is almost exempted from public contribution.

Hence the necessity is evident of such a system of taxation, as should equalize public contribution: and hence it is also clear, that an Absentee Tax would

would be no injustice; since it would only conduce to put the absentee and the resident in nearly a similar predicament.*

To these necessary measures may be added an arrangement much wanting in Ireland, viz. the prohibition of letting farms at a profit rent from one tenant to another; those ter-tenants are the ruin of the country; and when accompanied with the heavy burthen of tythes; they are the principal causes of all the riots and insurrections, whiteboys, &c. in the south of Ireland; in some districts of that part of the island, farms contain often from five hundred to a thousand Irish acres;† where there are two, three, and even four tenants on the same farm; so that the faces of the real occupiers of the soil are ground to the earth, like the peasants in Poland.

The interdict of those ter-tenants, or of sub-setting as it is called in Scotland, without the landlord's express leave, would be an admirable regulation; and taxing such licenses, would be a still farther restraint and a productive source of revenue.

It may not be irrelevant to this subject to mention a most curious remark, extracted from the most extensive, enlightened, and authentic traveller that our age has produced, from Professor Thunberg's Travels in Japan.‡

Where, speaking of the highly improved state of agriculture in that vast and civilized empire, and the happy state of the farmers far beyond that of any country in Europe, he says, "That what contributes still more to the happiness of the tenant, and leaves sufficient scope for his industry in cultivating his land, is, that he has only one

* List of the Absentees of Ireland, &c. by Redmond Morris, Esq. M. P. for Dublin in 1773, sixth edit. printed by Faulkner.

† The Irish is to the English acre, as eight to five.

‡ Travels by Professor Thunberg, &c. vol. iv. p. 81.

"master,

“ master, viz. his feudal lord, without being under
 “ a host of masters, as with us.”

It is to be observed, that this enlightened traveller, the pupil and successor of the great Linnæus, in the botanical chair of the university of Upsal, *here* speaks of Sweden, where, probably, as in Ireland, and in other parts of Europe, this pernicious custom and unrestrained practice, still counteracts the improvement of the country, exhausts the soil, impoverishes the real cultivator for the benefit of a drone, and discourages the industry of the farmer.

Fortunately for Ireland, Poor Laws similar to those in England do not prevail in that country, though the English system was attempted to be introduced there in the reign of the second Charles;* there is yet no regular provision for the poor, and they still subsist by voluntary contributions.

County hospitals were built there in 1765, maintained partly by them, and partly by local assessments; and if workhouses were erected also† in the same districts; the national industry might be promoted, and the manufacture of sail cloth, the most valuable branch of the linen manufactory, might be introduced in the southern counties; which would prove, if ever it should be encouraged, according to the plan of Lord Somers, a mine of wealth to the British empire.‡

But of all other arrangements, the most essential and necessary is the encouragement of the brew-

* History of the Irish Parliament, vol. ii. p. 118. 232.

† A plan for building houses of industry in every county in Ireland was submitted the 10th of March, 1696-7 to the Board of Trade, when that great luminary, Mr. Locke, was a member of that institution; and from the Records thereof, it appears that he gave his opinion in favour of that plan.

‡ Preface to the Danger of the Political Balance of Power, translated from the original French of the late King of Sweden, printed for T. Becket, Pallmall, p. 15. English Lords Journals, vol. xvii p. 485.

eries, in preference to the distilleries ; and the entire suppression of the abuse of spirituous liquors in that country.

All hopes of national improvement, of general industry and civilization are idle and visionary, where liquid poison is permitted to be sold at the corner of every street, and rendered a lucrative source of revenue. The use of opium in Turkey, and of whiskey in Ireland, are equally pernicious ; destructive of the morals, of the understanding, of the health, and corporal strength of the present, nay, of the future race, in those countries.

Some regulations have lately prevailed in Ireland, but, inadequate to the prevention of this *bane* of national prosperity ; but as the author has elsewhere enlarged upon this subject,* he shall now conclude with humbly recommending this, as the grand primary object, which should precede every other consideration.

Should arrangements of this kind obtain, Ireland might flourish to as great a degree, or in a greater proportion, perhaps, than any part of the old world ; *of the Old World* is *emphatically* repeated ; because the tendency of the fatal and impolitic conduct of the allied powers combined by Imperial loans, and *fed* by subsidiary treaties, will ultimately tend to accelerate the future greatness of America, and the poetical prophecy of Bishop Berkley will no longer be considered as romantic and visionary.†

It is to be hoped, however, that the good genius of England will rescue her from calamities incurred

* Letters of Themistocles printed by Hookham, Bond-street, p. 88.

† In 1731, Dr. Berkley, the celebrated Bishop of Cloyne, wrote a Poem upon the future greatness of America, concluding with the following sublime and beautiful lines :

Westward, the course of Empire bends her way ;

The four first acts, already past ;

A fifth, shall close the Drama with the day ;

Time's noblest offspring—is the last.

by the absurdity of our political conduct, that a combination of ability shall direct the Senate, and not a mere capricious arrangement of juvenile connections : for, it is a melancholy truth, that the understandings of men and the public taste in this country have retrograded for the last twelve years ; and men have discovered that the high road to office and preferment under the present system, is bowing at the levees of ministers,* and being the foremost example in the vassalage of ministerial servility ; and not by the improvement of their minds, and the acquisition of constitutional learning and information.

Men of the most shallow understandings soonest find out that, according to Sir William Temple's rule, " the whole art of a court consists in serving " the present turn, and speaking the present language," and where a blind subserviency is all that is required—men of the dullest intellect generally succeed best, leave genius and ability far behind, and distance them in the race of preferment.

The diplomatic appointments that have lately prevailed; the extreme and almost incredible ignorance that has led to the present calamitous state of our affairs ; and the fatal delusions we have patiently submitted to, from those mercenary allies who have so completely fooled us out of our money ; is a well-founded, but deplorable justification of these melancholy assertions.

But as this digression (which may serve at least to diversify a serious subject, and, perhaps, to amuse our readers) might lead too far ; we shall hasten to a CONCLUSION, and detail, in the next chapter, ALL the instances where these islands have

* This science of rising in the world, by mere servility, is admirably painted in the character of Sir Archy Mac Sycophant, in the Man of the World ; where he tells his son, that all his preferment was owing to *bowing* and *bowing* ; and that he never could stand straight, in the presence of a great man.

been,

been legislatively united; and all the precedents when it has been in the contemplation of Parliament; as well as the merits of some interesting treaties, upon the important subject of the incorporation of Great Britain and Ireland.

C H A P. IV.

Of Precedents of the Legislative Union—Propositions in Parliament—and Treatises upon the Incorporation of Great Britain and Ireland.

HAVING considered the privileges of the Irish Parliament, in different periods, from its commencement in the ninth year of Edward the Second, as well as the reflections of the Earl of Egmont, and offered a valedictory tribute to public welfare: we shall proceed to fulfil the promise at the commencement of this work, to relate those instances where a legislative union has prevailed; secondly, where it has been in parliamentary contemplation; and thirdly, to notice briefly those treaties, in which that important consideration has been discussed.

In the first divisions of this consideration, the author flatters himself that he shall satisfy the curiosity of those readers, who shall favour this laborious compilation with their attention, as the materials have been collected from notes of the Journals of the two Houses in both kingdoms, which it was indispensably necessary to consult throughout, to compile a laborious work, which has been favourably received by the public.*

Upon the third consideration, the author fears his reflections will be scanty and superficial; upon

* Twelfth edition of Blackstone, by Mr. Christian, vol. i. p. 102.

such treatises as have fallen in his way, he shall, however, risk a short disquisition; premising, that he conceives himself by no means equal to exhaust this part of the subject, nor to form a decisive opinion upon a matter of such importance; having elsewhere risked an opinion upon it, he shall refer his readers to that conjecture,* and proceed to a brief narrative without farther preliminary.

It has been already related in the first chapter of this work; that according to the opinions and authority of Sir John Davis, and the Chancellor Eustace, in their speeches; the one in 1613, and the other in 1640, as Speakers of the House of Commons;—before the ninth year of Edward the Second, England and Ireland were represented by one legislature.

Though a charter passed in the fifth of Edward the Third, for holding Parliaments every year in Ireland; yet probably it was found inconvenient in some turbulent periods to convene those assemblies; and sometimes it was thought expedient, notwithstanding that general charter, to summon representatives from Ireland to Westminster.

Of a convention of sixty-eight members, consisting of two proctors or delegates from thirteen bishopricks, twenty representatives for counties, and twenty-two for cities, Dr. Leland has preserved a very extraordinary account in the forty-ninth year of Edward the Third, with the record of their summons, returns, powers, &c. in the appendix to the first volume of the History of Ireland.

It is true, Dr. Leland seems to doubt, whether this could be called a parliamentary delegation from Ireland; as in many cases the members were restrained from imposing taxes, without consulting their constituents: but this argument certainly does not apply to ancient representatives, who originally were

* In the Letters of Themistocles, printed by Hookham, Bond Street, p. 213.

accustomed

accustomed to consult their principals and constituents, as to the quantum, mode of levies, and duration of supplies. Of this custom, many instances are preserved in Ryley's *Placita Parliamentaria*; and the Lord Chief Baron Gilbert assigns this as the true reason in early times of the Commons originating money bills, and their claim that they should not be altered by the Lords and by the Crown; because that would be a violation of a compact, which they had antecedently made with the people.

The foregoing delegation is a near approximation to that representation by counties, which in early times was the practice in Ireland, according to the Chief Baron Gilbert,* (though he does not ascertain when that mode of representation ceased there;) and in England, there was a county representation only, till the twenty-third year of Edward I. (in 1295) when, according to Dr. Brady, the boroughs were first enabled to send Members to Parliament.†

This was the model of Cromwell's Parliaments, in 1654, and in 1656, in which great towns, also, amongst others, Leeds and Halifax were represented: and this leads to speak of the third instance of the legislative incorporation of Great Britain and Ireland.‡

The four union Parliaments in the two protectorates, must give a stupendous idea of that wonderful man, Oliver Cromwell, who could thus unite the three kingdoms in one legislature, by an ordinance made, if we may use the expression, with a stroke of his pen. Having elsewhere enlarged upon this subject, we shall expatiate no farther upon those assemblies, of which accurate lists are preserved in Browne Willis's *Notitia Parliamentaria*.

* Gilbert's Exchequer, p. 58.

† Brady's History of Boroughs, p. 54.

‡ Hist. Irish Parliament, Vol. ii. p. 244.

In this Parliament the navigation act was made, which originally comprised the whole commonwealth, except Nevis, Barbadoes, and Montserrat; and those islands, which continued attached to the king. Scotland and Ireland were of course included, and it was narrowed after the Restoration to England alone: distinctions that have ceased in a great measure, it is believed, with regard to Ireland.*

The duties, customs, and excises were equalised in 1656 in the three kingdoms. The mode which Oliver Cromwell adopted, was to insert a short proposition in an act, preserved in Scobell's collection, "viz. that the duties, &c. should be the same "in both kingdoms," and commissioners were appointed to arrange the books of rates accordingly.

Those who remember the famous Irish propositions in 1734, and the puzzling mode of carrying that heterogeneous system into execution, or read them now as an historical detail in the continuation of Anderson's admirable compilation; will be surprised, not only at the difference of carrying similar measures into execution; but still more astonished when they are apprised that this precedent, so applicable and so analogous, was mentioned *first* in the Irish Parliament, when the whole system had been rejected.†

This circumstance, however odd, may appear still less extraordinary than the appropriation of a surplus of the Irish hereditary revenue to naval purposes in England; from a fund which had already been ap-

* * Impartial Reflections upon the equalization of the duties between Great Britain and Ireland, by Lord Mountmorres. Printed by Almon, 1784, p. 44, and p. 64.

† This circumstance was mentioned first in a speech in the House of Lords, upon an address to the Duke of Rutland, September 6, 1784, which concluded that long session. Formerly, the Irish sessions always terminated with an address to the viceroy, of which custom this address in 1784 was the last example.

appropriated by an Irish law to the protecting and guarding the seas.*

After the restoration, a Parliament was convened in Ireland for effecting the act of settlement, as it was emphatically called: Sir Heneage Finch, the Attorney General (afterwards the great Lord Nottingham) having given it as his opinion, that English laws were only valid, so long as they were acquiesced in by the people of Ireland; but that an English law might be repealed by an Irish act of Parliament; and consequently that the safer method was to carry the settlement of Ireland into execution, by the Irish legislature.

Till the year 1666, when this Parliament was unfortunately dissolved, the Irish, enjoyed similar privileges with the English Parliament, privileges which were dormant till the memorable year of 1780; and hence it appears how necessary it is to those who would form a true and just opinion of the Irish constitution, to be conversant with the transactions of the Irish Parliament before 1666.

If an historical map could be made, and a palpable chart delineated of the Irish Parliamentary privileges, at different periods, (a scheme carried into complete effect in matters of arithmetical calculation, by the ingenious Mr. Playfair) the history of the Irish le-

* The last, or the 20th of the Irish propositions, viz. "that the appropriation of whatever sum the gross hereditary revenue of Ireland shall produce (due deductions being made) over and above the sum of 650,000*l.* annually, towards the support of the naval force of the empire, to be applied by the Parliament of Ireland; will be a satisfactory provision towards defraying, in time of peace, the necessary expense of protecting the trade of the empire,"

Forms a curious contrast

With the 14th and 15th of Charles II. c. 9, Irish statutes, vol. ii. p. 420, by which the above hereditary revenue was principally granted; or rather the words of the preamble of the act of tonnage and poundage, as it is called, "for the better guarding of the seas against all persons intending the disturbance of the trade of your Majesty's realm, and for the better defraying the necessary expense thereof."

gislature would resemble that river in Ovid, whose course was brilliant, till it sunk and run under ground for a considerable way; but emerged again in another quarter with the same clearness and lustre; and thus the course of the history of the Irish Parliament till 1666, and its sequel from 1780, are equally brilliant; while the intermediate stream is buried in obscurity, and lost in the subterraneous darkness of ministerial vassalage.

After the Revolution, four sessions of Parliament were held in the reign of King William; their convention was inconvenient, and their privileges curtailed; it seems to have been the policy of the ministers of that prince, to bring the affairs of Ireland before the English Parliament, and to encourage the great officers of state in Ireland, to be members of the House of Commons of England; amongst the rest, the Irish Chancellor, Sir Charles Porter, appears to have been an active member of that assembly.*

When Parliament met on the 29th of September, 1703, after an interval of five years, Ireland was reduced to the lowest ebb, and the people of that country almost to despair; but when the last Duke Ormond, after his glorious actions at Vigo, was appointed Lord Lieutenant, their spirits revived, from the memory of the deserved popularity of his grandfather, of the virtues and patriotism of that illustrious friend of his country. A letter was written to him by way of address, signed by all the Lords present, containing these words: "Your Grace's
 " appointment alone, could in this conjuncture of
 " difficulty and distress, compose the minds of the
 " people, and revive their hopes, that some relief
 " is intended for them."

A committee was soon after appointed upon the state of the nation; and the report made upon the the 25th of October, 1703, by Lord Mountjoy, was as follows:

* Grey's Debates, vol. x. p. 331.

“ Resolved, upon due consideration of the present
 “ condition of the kingdom, that such an humble
 “ representation should be made to the Queen, of the
 “ state and condition thereof, as may best incline her
 “ Majesty, by such proper means as to her Majesty
 “ shall seem fit, to promote such an *union* with Eng-
 “ land, as may qualify the states of this kingdom to
 “ be represented in the Parliament of England.”

The Commons did not, however, join in this representation; and though this resolution was submitted to the Queen, it produced no effect.

After the Scotch union, when the Irish Parliament assembled on the 7th of May, 1709, in the address to the Lord Lieutenant, the Earl of Wharton, from the House of Lords; they state as follows;

“ We are sensible her Majesty may, with justice, account it to be one of the greatest glories of her reign, to have brought to pass the union of her subjects of Great Britain; and on this occasion, we beg leave to hope, in due time her Majesty will perfect this great work, by bringing the people of Ireland also into the *union*; and we depend upon your Excellency's good offices, that as you have been so considerable an instrument in effecting the one, you will likewise contribute your good offices in accomplishing the other.”

The Earl of Wharton in his answer, after returning thanks, and recommending the adoption of the most rigorous additional laws against the Roman Catholics, a system of persecution unhappily too soon adopted and carried into effect, says, shortly, “ as to what your Lordships mention about bringing this kingdom into the *union*, I have no directions from her Majesty to say any thing upon that subject.”

In this desire it does not appear that the House of Commons concurred, for which purpose, as well as in the last case, their records have been studiously examined: these are the only instances where a legis-

legislative union has actually obtained, or been in parliamentary contemplation.

It remains now, that we should give a short account of those treatises that have fallen in our way, where this important subject has been discussed, repeating, however, that the author does not think himself equal to detail the whole of this part of the subject, as his information has not been so copious as he *could* desire.

In the year 1751, a very elaborate pamphlet appeared upon the subject of the union, it was generally attributed, and it is believed by the author, to have been the production of a nobleman then high in office, and deservedly valued by his countrymen, whose labours in her service will for ever entitle him to a distinguished place among the best friends of Ireland,

This treatise having been preceded by a speech in the House of Lords of Ireland, of the late Marquis of Downshire, in favour of the *union*, brought this question once more eminently forward in public contemplation,

The publication contains a plan for the representation of Ireland, if the two kingdoms should be incorporated : which was shortly as follows :

Counties and cities only were to be represented by one hundred members, one third of the present number of the House of Commons of Ireland. A third part of the Peers were to be selected, chosen like the sixteen Peers for Scotland, but to serve for life.

The author of this treatise states a difficulty, that did not occur in the Scotch union relative to the hierarchy ; but he solves this embarrass-ment with some pleasantry, by saying, that upon better reflection he was well persuaded, that no worldly consideration could induce any of the two and twenty Irish Bishops to reside in London for any length of time, and abandon their flocks; and, there-

therefore, that they would voluntarily relinquish any claim to a seat in Parliament.

The year 1780 will form the most memorable epoch of Irish prosperity; from which time Ireland has been rapidly thriving and constantly improving. This æra may be considered as the great crisis for the annihilation of commercial prejudices; before that time, it was supposed by Davenant, and by many great commercial writers, that if Ireland obtained a free trade, it would ruin the commerce of England; it was by mere chance and necessity, that the English merchants discovered that both countries might thrive, without injury to the trade of either; and that the market of the universe was wide enough, as well as sufficiently ample and comprehensive for both kingdoms.

The Parliament of Ireland, in resolving that nothing but a free trade could save that country from utter and impending ruin; inculcated a great truth, and asked for nothing but the common benefits of nature; similar to the request of the ancient philosopher to the conqueror of the world, to stand from between him and the sun.

It was not supposed that Ireland would have carried her point at that time; when the firmness and resolution of Parliament struck that rock; from whence the waters of existence flowed, to a thirsty and to an expiring people; and that period swarmed with various speculations upon the general interests and peculiar situation of Ireland.

But one of them, entitled a Philosophical Survey of the South of Ireland, deserves to be rescued from the wreck of time, and that oblivion which usually attends mere pamphlets or temporary publications.

The author of this entertaining work (Dr. Campbell) writes not only as a scholar, but as a gentleman, a legislator, and a politician: his remarks are novel, but just;—even to those who know the

common tracks and beaten roads of that country, he diversifies and ornaments their ordinary progress, by happy digressions, by well-founded observations and illustrations.

This work is, however, evidently calculated, and tends ultimately to recommend a legislative union with England. Warm and enthusiastic upon the subject, Dr. Campbell considers the advantages of a union as an obvious, a great, and a self-evident truth; highly advantageous, mutually beneficial; promoting the strength, wealth, trade, and happiness of both kingdoms; while it would consolidate the interest, as well as augment and center, in one great mass, the general power and permanent felicity of the empire.

At the termination of the act relative to the *Irish* propositions, the late Lord Sackville made his *last speech* in favour of a union: his great abilities, and his knowledge of Ireland, where he had been prime minister in the critical sessions of 1751 and 1753, gave weight to his condemnation of that heterogeneous system; and to his recommendation of a legislative union, as the *unum desiderabile*; the cure of every present, real, or supposed grievance, and the sole remedy against future discontents and altercations.

Upon that occasion, the pen of the modern Cassandra, the ingenious, learned, and benevolent Dean of Gloucester, was also employed, for the *last time*: he considered the system as productive, if it should be adopted, of endless disputes and unceasing controversy between these kingdoms; and recommended a legislative union, as the only method to promote mutual prosperity; provided it were proposed upon just and equitable terms, reciprocally honourable and advantageous; confessing, with his usual candour and ingenuousness, that many prejudices were to be conquered in England and Ireland: but that truth would at last make her own way,
and

and ultimately, though slowly, perhaps, produce that event, which he considered to be in the womb of time; the legislative union of the two great remaining members of the British empire.

The republication of that voluminous work, the History of the Scotch Union, by Daniel De Foe, encouraged by ample compensation, and supposed to have been countenanced by high patronage and authority, has served, with many small pamphlets that have occasionally swarmed in Ireland, to keep this subject alive in public contemplation.*

It is very remarkable, that the celebrated De Lolme has gleaned superficial materials for the introduction, from general histories of Ireland; he concludes with extracts from newspapers and magazines; and applies the precedent of the Scotch union to the exigency of the state, and the peculiar case of Ireland: but, though he writes without citing any one of the foregoing *cases*, (which are certainly, whatever their merits or defects may be, with regard to the subject, collected now for the first time in one point of view) yet it is impossible not to render him the testimony that belongs to his ingenuity; and that praise which we bestow upon plausible speakers, in certain great assemblies; who talk with plausibility upon all subjects, whether they understand them or not; and round a period for the ear at least, if they convey no new idea nor any information to the understandings of their audience.

Whether this subject has or has not been in serious contemplation, whether it is likely to take place, whether it is reserved for happier, better, and more tranquil seasons; when ministers shall be relieved from wars, and exterior considerations, and more at liberty to turn their thoughts to domestic welfare and internal arrangements; the author shall avoid giving any decisive opinion upon a question, as a politician or as a member of Parliament, far beyond the reach

of his information or the compass of the understanding of a plain and ordinary man; and shall conclude this dissertation with the general wish, that if ever it should be proposed, it may be effected upon just, equitable, and reciprocally advantageous terms; when neither the permanent interests of individuals shall be overlooked, nor the general welfare of the community, in both kingdoms; since in imperial concerns, nothing that is partial and unjust can be lasting, or, in fact, politic, or expedient.

To the Appendix of this compilation, containing the orders of the House of Lords, it may not be irrelevant to premise one comment upon the order which will appear in the following series, as the 95th rule, and which forms the 124th order upon the English roll; accompanying it with a Parliamentary anecdote of a sincere and warm friend to his country, and a late distinguished ornament of the Irish senate.

When the orders were revised in 1783, and classed in their present form, the author was pressed by the late Marquis of Downshire, to propose an alteration in the above rule, relative to limiting the reception of appeals from the inferior courts from *five* to *one* year; or, if possible, to limit their reception, to the next session of Parliament.

The noble Lord added, that he wished that he would inform himself of the reasons upon which that limitation was grounded; of which, he said, he was not apprised, though he had examined the English Journals for that purpose.

The author at that time was so unacquainted with the subject, and so doubtful of his own capacity and weight, to discuss the point, that he waved it altogether; but he now subjoins a comment upon that order which chance and subsequent information have afforded; and thus, in some sort, complies with the desire of the Noble Lord, who is no more; as it proceeded from one who always
had

had the warmest attachment to the assembly to which he belonged, and to the general welfare of Ireland.

This order was made in consequence of an appeal from Chancery, the 28th of February, 1725, in the case of Sir John Rushout, upon a decree made in the year 1716, nine years before that time: some difficulties occurred relative to his obtaining relief, from accounting for the purchase of certain lands, and putting their order in execution, after such a lapse of time. The order was framed, and the limitation of FIVE years adopted, when, it is apprehended, no boundary existed before: but it caused three long debates, and Lord Lechmere, so much distinguished in that assembly about that period, protested against the limitation.

If ever the proposition of the Noble Lord should be adopted, (and whether it may or may not be expedient, will not be discussed here) it would certainly tend, in a certain degree, to the limitation of litigations.

Reforms are, at this formidable crisis, to be adopted, or even proposed with caution, and touched with a trembling hand; but thus much is certain, that to take away useless and grievous excrescences, is the best method to preserve the constitution entire; that the abridgment of the number, expense, tediousness, and uncertainty, of litigations, would be a great blessing to the community.

The limitation of law-suits, and confining their duration to one year, has been deemed a masterpiece of policy in the Frederician Code; and it reflects the greatest honour upon the sagacious labours of Frederick the Great.

While the system of *Astregues*, or references to arbitrators, in causes of the highest import, has been greatly esteemed and constantly admired and
sup-

supported, even in litigations between sovereign princes, in the Germanic constitution;*

While we condemn the various constitutions, those impracticable systems which the last four years have engendered in France, if an exception, in such a case, may be permitted to a general rule; we may be allowed to approve that policy in the constitution of 1791, which extends arbitrations to *all cases*, real as well as personal; and prohibits the awarding a process, or the permission of commencing a law-suit, unless the plaintiff shall prove that he has offered an arbitration, and nominated an arbitrator, which has been refused by the defendant.

This reform (if we may believe his formidable adversary, General Ludlow) Oliver Cromwell had much at heart; and a committee was actually employed upon this subject, in one of his Parliaments, in labouring to weed, and take away certain excrescences in our jurisprudence: a circumstance that reflects no small honour upon his memory, though he was foiled in his wishes, and though the lawyers dexterity was too hard for Cromwell himself.

If better authority is wanting, and more constitutional periods, to warrant such conclusions, and the opinion that such reforms would be salutary; the labours of Lord Somers upon this subject are to be traced in the Journals, when he presided in the House of Lords; designs, that reflect additional honour upon that legal luminary; crown his memory with unfading laurels, and consecrate and transmit his name, with veneration, to an enlightened and an applauding posterity.

* Pütter's Historical Development of the Germanic Constitution, v. ii. p. 357.

A P P E N D I X.



THE
STANDING ORDERS
OF THE
HOUSE OF LORDS,

Transcribed from a Copy printed by Authority,

11th FEB. 1790,

ACCURATELY COMPARED

WITH THE

LEADING CASES,

THE

DATES AND CAUSES OF THEIR ORIGIN, CONSTRUCTION,
AND APPLICATION,

Extracted from the

JOURNALS OF PARLIAMENT

IN

GREAT BRITAIN AND IRELAND.

C O N T E N T S

OF THE

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PRELIMINARY.

UPON the revival of the appellant jurisdiction, in 1782-3, which had been suspended from 1719, by an English act of parliament; the Lords of Ireland revised their standing orders.

The corresponding form, in which they *now* appear, where articles of the same tenor are classed, and follow each other, was the work of a committee which sat for three months.

The labour fell principally upon the archbishop of Cashel and the author; the House were pleased to adopt the present arrangement, and to honour their labours with their approbation.

Of one hundred and thirty-one orders on the roll of the English standing orders, seventy-nine have been adopted by the House of Lords of Ireland.

The English orders generally contain a short preface, with the leading case or reason of their construction; the Irish orders prescribe the rule, without any comment.

But, the present compilation, with the following remarks, will, it is hoped, display and trace the whole of the subject; because the figures in the margin denote the place in the corresponding order on the English roll, (which has not yet been printed by *authority*,) and the dates which follow the letters *E. O.* or *English Order*, relate to the place in the English journals, which have not yet been indexed.

These remarks are at one side of the page; and those in the other margin, cite those cases which originated, or explain the reason and practice of the rule in Ireland.

The Privileges of the Baronage, and the Judicature in Parliament, of the learned Selden, are compilations equal in authority to the orders or journals of the British Peers; because it appears by a report of a committee, prefixed to the

*first work,** that they were compiled by the order, and published in 1621, under the sanction of the House of Lords.

In Ireland there are orders relative to assumed titles; to custody; to bills about the Peerage, originating in that House; to separate bills for private grants to individuals; which are not to be found on the English roll.

The well-known principle, that in all cases where the voices are equal, the question passes in the negative in the House of Lords; is not to be traced on the English roll.

But, it is expressed in the 84th standing order in Ireland, as explanatory of the rule for putting the question for *reversing*, and not for affirming decrees and judgments, upon appeals or writs of error.

The fifty-second English standing order, framed in January, 1689, has not been adopted in Ireland; and it is *now* of no importance, because the trials of Peers in full Parliament have been legalized by statutes in both kingdoms; in England, soon after the Revolution; in Ireland, by law in 1773-4, presented by the Earl of Bellamont.

The most important of those which have not been adopted in Ireland, relate to entries of pedigrees, and proofs of genealogies in the Herald's Office, framed in 1767, which have not yet been transcribed on their roll, and are only resolutions on the Journals of the Lords of Ireland.

Some others, which have not been as yet adopted in Ireland, relate to reading bills only once in a day, to local and peculiar matters, such as preventing disturbances when the King is present, and to settling estates in Scotland in private bills.

But two orders are of more importance, one relating to a precedence to be given to causes on days peculiarly appointed

* Seldeni Opera, Vol. III. p. 1473.

When the Lords of the sub-committee for privileges, received of the hands of John Selden, Esq. of the Inner Temple, *who*, by order of the House, was to draw up a collection touching the privileges of the Peers of Parliament; a volume, containing these heads before mentioned, and in the same manner handled as before expressed. The number of heads are seven on the one hand, and thirteen of the other.

Dec. 6, 1621.

E. SHEFFIELD,
H. ROCHFORD,
D. NORTH.

W. SAY and SELE.
E. DENNY.

Upon a question arising some time afterwards in the House of Lords, relative to "Peers answering upon honour in the courts of law," Selden's collections were cited, quoted as having been made under their sanction, and as books of an authority equivalent to their own records. *Lords' Journals*, Vol. III. p. 197.

for that purpose; the other relative to the protection of the works of noble authors.

This last is transcribed at length, because it is curious in itself, and is rendered more so, by an anecdote in Dr. Johnson's *Lives of the Poets*, relative to Pope, before this rule was adopted.*

113, E. O. 31st January, 1721.

“ Notice being taken that the works, lives, and last wills of
 “ divers Lords of this House, had been frequently printed im-
 “ perfectly after their deaths, without the direction or consent
 “ of the heirs, executors, and trustees of such Lords; it is
 “ therefore resolved and declared by the Lords Spiritual and
 “ Temporal in Parliament assembled, that if after the death of
 “ any Lord of this House, any person presumes to print, or
 “ publish in print, his works, or any part of them, not pub-
 “ lished in his life-time; or his life or last will, without con-
 “ sent of his heirs, executors, administrators, or trustees, the
 “ same is a breach of the privilege of this House.”

It is very remarkable that there are no regulations whatsoever to be traced in the standing orders of the House of Lords of Great Britain or Ireland, relative to proceedings on criminal cases or impeachments.†

This is more extraordinary in England, where so many more instances of impeachments occur than in Ireland; the

* *Johnson's Lives of the Poets*, Vol. IV. p. 91.

One of the passages of Pope's life, which seems to deserve some inquiry, was a publication of letters between him and many of his friends, which falling into the hands of Curll, a rapacious bookseller, of no good fame, were by him printed and sold.

This volume, containing some letters from noblemen (Sheffield, Duke of Buckinghamshire, Lord Landfdown, &c. &c.) Pope incited a prosecution against him in the House of Lords, for a breach of privilege, and attended himself to stimulate the resentment of his friends.

Curll appeared at the bar, and knowing himself in no great danger, spoke of Pope with very little reverence. “ He has,” said Curll, “ A
 “ knack at versifying, but in prose I think myself a match for him.”

When the orders of the House were examined, none of them appeared to have been infringed. Curll went away triumphant, and Pope was left to seek another remedy.

† Perhaps the most obvious arrangement would be, to adopt the rule contained in the one hundred and twenty-fourth English order, and when impeachments may be depending, to hear criminal cases on Tuesdays, Thursdays, and Saturdays; as civil cases are now to be heard on cause days, viz. on Mondays, Wednesdays, and Fridays. On Mr. Hastings's trial, the Lords sat only one hundred and forty-nine days and therefore the longest impeachment might thus probably come within one Session of *Parliament*, or two sessions at farthest.

only cases of that sort to be traced in the Irish Journals (which have been noted in the Irish Parliamentary History) are the impeachments of the Chancellor Bolton, of the Bishop of Derry, the Chief Justice Lowther, and Sir George Ratcliffe, on the 27th of February, 1640-1.*

And also the accusation of the Chancellor, Sir Charles Porter, in 1695-6, where the House of Commons decided, that there were no grounds for an impeachment.

This compilation was originally designed for a second impression of the History of the Irish Parliament; but, as that edition is not now in contemplation, and probably the author's avocations will not allow sufficient leisure for such a laborious undertaking; this collection has been printed separately, but it is contrived so that it may be bound up with, and form a useful addition to the Irish parliamentary history.†

* This was the longest impeachment before Mr. Hastings's trial, in the annals of either Parliament, as it lasted from the 27th of February, 1640-1, to the 9th of April, 1644. *History of the Irish Parliament*, Vol. II. p. 24.

It may not be inexpedient to remark here, that a very interesting and satisfactory account has been given lately in the Annual Register for 1791, just published, of the great question of impeachments continuing from one Parliament to another, in case of a dissolution. *History of Europe* in the Annual Register, for 1791, p. 64.

† History of the principal Transactions of the Irish Parliament, from 1634 to 1666, by the Right Hon. Lord Mountmorres, F. R. S. 2 vols. octavo, printed for T. Cadell in the Strand.

RULES AND ORDERS,

&c.

Dates of
English andof Irish Or-
ders, Cases,
&c.

CHAP. I.

Beginning of the Parliament.

8 E. O. 1. **T**HE first work commonly done either at the beginning of a Parliament or of a Session, after prayers are said is, that some bill *pro forma* be read, and then a motion is to be made for a committee to be chosen out of the House, which shall stand all the sessions, to review the orders of the House, and see from time to time that they be duly observed; as also for other standing Committees of Religion, Trade, Privileges, and Grievances, &c. 2d Nov. 1692.*

12 E. O. 2. *Form of Writs.*—If there be any difference in the form or style of the writs from the ancient, it is to be examined how it cometh, and a strict course taken for punishing for the time past, and for future amendment. 9th June, 1660.

33 E. O. 3. *Introduction of Peers.*—Resolved, that all the Peers of this Realm by descent, being of the age of twenty-one years or upwards, may come and sit in the House of 27th July, 1663.

* The reason of this date occurring so frequently was, that the House of Lords of Ireland, revised and adopted a great part of their orders in 1692, when the first regular and *legal* Parliament was held, after the Revolution; after an interval of nearly twenty-five years from 1666; and the orders of that date followed each other chronologically on the roll, before the whole body was classed in the present corresponding arrangement, in 1783-4. Peers,

- I.** Peers, without any introduction; no such Peers ought to pay any fees to any Herald upon their first coming into the House of Peers, neither shall they be introduced into the House by any herald, or with any ceremony, though they should desire the same. (R.)

2d Nov.
1692.
Cates of
Lord Ayl-
mer, in
1777-8,
and the Earl
of Athlone,
in 1795.

4. Upon the introduction of any Lord or Peer into this House, that neither in his own person nor his ancestors sat there before; he is to be brought in his robes, attended by the King at Arms and Gentleman Usher, supported by two of his own bench; and to bring his patent, or the inrollment thereof, and his writ along with him; and after he is sworn and hath subscribed, then he is to take his place.

9th Feb.
1784.

5. Resolved, That every Peer of this Realm claiming by virtue of a special limitation in remainder, and not claiming by descent, shall be introduced. 89 E. O.
28th June,
1715.

2d Nov.
1692.
Case of the
Earl of Farn-
ham, in
1791.

6. *Oaths and Subscriptions.*—Every Lord, before he be admitted to sit in the House, is to take the oaths, and subscribe the declaration, pursuant to the Act made in *England*, in the third year of the reign of our Sovereign Lord and Lady, King William and Queen Mary, intituled, An Act for abrogating the Oath of Supremacy in *Ireland*, &c. And by an Act passed in this kingdom in the 21st and 22d Geo. 3. ch. 48, intituled, An Act for extending certain of the Provisions contained in an Act, intituled, An Act confirming all the Statutes made in *England*. And no Lord is to leave the service of the House, though with the leave of the House, for above *seven* days, without leaving his proxy.

92 E. O.
19th March,
1678.

2d Nov.
1692.
Obsolete.

7. *Respect to the House.*—Before the House sit, so much respect is to be had to the room, that none but Members of the House ought to be covered there, not so much as the

10 E. O.
obsolete.

- E.** the eldest son of any Peer whatsoever, unless he be called by writ. Neither is any other person to stay there, or any attendant of any nobleman, but whilst he brings in his Lord, and then he is to retire himself:
- I.**
- 22 E. O.** when the House is sat, every Lord that shall enter it to give and receive salutations from the rest, and not to sit down in his place until he has made his obeisance to the cloth of state. 2d Nov. 1692.
- 1 E. O.** 8. *Order of Sitting.*—The Lords are to sit in the same order as they do at his Majesty's or his deputy's being there, except that the Lord Chancellor sitteth on the woolfack, as Speaker to the House, and the Lord Treasurer on the Earl's bench.* Case of Ld. Cork, the last efficient Lord High Treasurer in 1666.*
- 7 E. O.** 9. *Adjournment.*—At the beginning of the Parliament, before it be met, if the day be adjourned, it is done by writ, which is directed to both Houses; and in that case the House of Commons is to be called in, and to stand uncovered below the bar, but not before the Lords be all sat, who sitting and being covered, the Lord Chancellor used some words unto them to let them know the cause of their meeting, which he doth uncovered, because he speaketh to both Houses, and after the writ read, he adjourns the Court. 2d Nov. 1692.

If it be an adjournment of a Session only, it is done by commission to some of the Lords of the Upper House, in which case none of the House of Commons are present; and the commission is to be sent down to the House of Commons, upon such adjournment performed by the House of Lords accordingly.

10. Rules and Orders to be read at the beginning of every Session.—For the better preservation of order in this Honourable House in their debates and proceedings upon such business as comes before them, it is 2d Nov. 1692. This rule is generally observed in Ireland.

K

ordered,

- I.* ordered, that the rules and orders of this House be publicly read in the House at the beginning of every Session, that so no man may transgress his duty for want of sufficient knowledge. *E.*

2d Nov.
1692.
They were
formerly
signed by
two Peers.
The usage
in the time
of Lord
Lifford, the
late Chan-
cellor, was
to read the
minutes be-
fore the ri-
sing of the
House, on
the same
day.

Practised in
1767, and
in 1769.

11. *Journal Book*.—For the better preservation of the Journals of this House, it is ordered that a Committee be appointed by the House, at the beginning of every Session, to inspect, revise, and correct the Journals, before they be entered in the Journal-book, and that the *Minutes* of the preceding day be read in the House the day following, where the same have not been read the day before, by reason of a motion for adjournment.

91 E. O.
23d May
1678.

12. *House to be called*.—It is to be observed, that in the first week of every Session the House is to be called, and notice taken of such Lords as have not appeared according to the writ or summons, or have departed the service of the House without leaving their proxy pursuant to a rule above mentioned, and the House to be called over as often as cause requires.

27 E. O.
28th June,
1715.

The Stat.
of 26 H. 8. is
not in force
in Ireland.
In the case
of Lord
Castle Stew-
art, in 1634,
the Judges
decided that
the King
could give
precedence
in Ireland.

Case of Ld.
Annaly, in
1767, on
the Death of
Chancellor
Bowes.

13. *Precedency of Lords*.—For settling controversies that may arise between the Peers about precedency, it is thought reasonable that every Peer upon a new creation shall have place according to the time of his creation and the date of his letters patent; and every other ancient Peer is to hold his place and precedency according to his antiquity and creation.

86 E. O.
10th April,
1628, was
grounded on
the famous
case of the
Earl of Ban-
bury.

14. *Speaker of the House*.—It is the duty of the Lord Chancellor, or Lord Keeper of the Great Seal of Ireland, ordinarily to attend the Lords House of Parliament, and in case they or either of them be absent from the House of Peers, and there be none authorized under the Great Seal from the King to supply that place in the House of Peers,

3 E. O.
9th June,
1660.

E. Peers, the Lords may then choose their OWN **I.**
SPEAKER during that vacancy.

2 E. O. 15. *Speaker's Office.*—The Lord Chan- 2d Nov. 1692.
cellor when he speaks to the House is always This order was infringed in 1769, in the memorable case of Lord Townshend's Protest on the Prorogation.
uncovered, and is not to adjourn the House, or do any thing else, as the mouth of the House, without consent of the Lords first had, excepting the ordinary things about bills, which are of course, wherein the Lords may likewise overrule, as for preferring one bill before another, and such like. And in case of difference amongst the Lords, it is put to the question, and if the Lord Chancellor will speak to any such thing particularly, he is to go to his own place as a Peer.

20 E. O. 30th March, 1670. 16. *Order of Speaking and Votes.*—Every man speaks standing and uncovered, and names not the Members of the House by their names, but the Lord that spoke last, last but one, last but two, &c. or by some other note of their speech; at votes the lowest (after the question is once put by the Lord Chancellor) begins first, and every man in his own turn riseth uncovered, and, and only saith, CONTENT, or NOT CONTENT.

14 E. O. When any Lord speaks, he is to address his speech to the rest.

45 E. O. 23d May, 1628. 17. *Orders to be read.*—The clerk is to In the case of Lord Townshend's protest in 1769, this order also was infringed.
read no order till the Lord Chancellor first demand the assent of the House, and the clerk is to read every order first in the House before it is entered.

13 E. O. 18. *Order to be kept.*—The Lords in the Upper House are to keep their dignity and order in sitting as much as may be, and none to move out of their places, without just cause, to the hindrance of others that sit near them, and disorder of the House; but when they must needs go cross the

I. House from one side to the other, they are *E.*
to make obeisance to the cloth of *state*.

2d Nov. 1692. 19. *Lords not to discourse together when the House is upon Business.*—If any Lord have occasion to speak to another Lord in this House, while the House is sitting, they are to go together below the bar, or else the Speaker is to stop the business in agitation. 16 E. O. March 30, 1670.

2d Nov. 1692. 20. *Asperity of Speech to be avoided.*—For preventing of misunderstanding, and for avoiding of offensive speeches when matters are debated either in the House or at Committees, it is for honour's sake thought fit that all personal, sharp, and reflecting speeches be foreborne; and whosoever answereth another man's speech, shall apply his answer to the matter, without wrong to the person; and as nothing offensive is to be spoken, so nothing is to be ill taken, if the person that speaks shall presently make a fair exposition, or clear denial of the words that might bear an ill construction: and if any offence be given in that kind, as the House itself will be very sensible thereof, so will it sharply censure the offenders, and give the party offended a fit reparation and full satisfaction. 15 E. O. 12, 13 June 1626.

2d Nov. 1692. 21. *Quarrels to be avoided.*—For avoiding all mistakes, unkindnesses, or other differences, which may grow to quarrels tending to the breach of peace, it is ordered, that if any Lord shall conceive himself to have received an affront or injury from any other member of the House, either in the Parliament House or at any Committee, or in any of the rooms belonging to the Lords House of Parliament, he shall appeal to the Lords in Parliament for his reparation; which if he shall not do, but occasion or entertain quarrels, declining the justice of the House, then the Lords 16 E. O. 9th August, 1641. N. B. At the breaking out of the great rebellion.

- E.* Lords that shall be found delinquent therein, shall undergo the severe censure of the House of Parliament. *I.*

43 E. O. 22. *Calling Members to the Bar.*—As to 2d Nov.
28th May, calling Members of this High Court to the 1692.
1624. bar, their Lordships hold it fit to be very This latter
part of the
order had
been added
by Ld. Straff-
ord's indu-
ence, in
1634.

And therefore none are to be called to the bar but such only who shall express any reflections on their Majesties or their Chief Governor, or against this Honourable House, or any member of the same, or for such other cause as the House shall think fit.

23 E. O. 23. *Proceeding on Bills.*—For bills, they 2d Nov.
25th Nov. are commonly let pass *at the first reading*, 1692.
1691. without speaking to, unless motion be Hence a
Lord may
present a
bill without
asking leave.

19 E. O. No Lord is to speak twice to one bill at
30th March, one time of reading it, or to any other pro-
1670. position, unless it be to explain himself in
some material point of his speech, but to no
new matter, and that not without the leave
of the House first obtained.

24. Resolved, That all bills which any 9th Feb.
way affect the rights of *Peerage*, are to take 1784-
their rise in this *House*.

90 E. O. 25. *Restitution in Blood.*—No act of res- 2d Nov.
2d March, titution in blood shall be proceeded upon 1692.
1664. in Parliament until the same be first al-
lowed by the King's Majesty, and then
it is first to begin in the House of Peers.

17 E. O. 26. *Voting.*—When a question has been 2d Nov.
9th Jan. entirely put by the speaker; no Lord is to 1692.
1673. speak against the question before voting.

After

I. After a question is put, and the House *E.*
 2d Nov. has voted thereupon, no Lord is to depart 21 E. O.
 1692. out of his place, until the House has ei- March 13,
 1690.
 ther entered upon some other business, or
 upon consideration of adjourning the House.

27. *Who are to go out upon dividing of the* 22 E. O.
House.—When there shall be a division in 25th Nov.
 1691.
 the House upon any question, the *contents* In England
 shall go below the bar, and the not-con- committees
 tents shall stay within the bar.* divide thus;
 in Ireland,
 from right
 to left, as in
 the House of
 Commons.

28. *Concerning the Judges.*—The Judges
 sitting by are not to be *covered*, until the
 Lords give them leave, which they ordina-
 rily signify by the Chancellor; and they
 being appointed to attend the House, are
 not to speak, or deliver any opinion, until
 it be required, and they be admitted so to
 do by the major part of the House; in case
 of *difference*, the learned counsel are like-
 wise

* When the House is divided, the not-contents
 are reckoned *first* in the House, then the teller of
 that side; and lastly, the Chancellor, or Presi-
 dent: so that he either closes the division in the
 House, or commences enumeration of the con-
 tents below the *bar*. The same rule prevails in
 committees in the House of Lords of England;
 but in Ireland they have deviated from the an-
 cient practice, and divide as in the House of Com-
 mons, in *committees*. A Lord may withdraw un-
 der the cloth of estate; nor is he compellable to
 vote for himself or his proxy, as in the House of
 Commons, when members are discovered within
 the precincts of the *chamber* of Parliament.

It is not necessary to divide the House, that a
 Lord may *protest*. The Duke of Bedford, and
 four Lords, protested without a division, in the
 Douglas cause; but, in such case, it is conceived
 that it is not only courteous, but expedient, to
 ask leave to protest from the House.

In the House of Commons, if two only should
 divide against a majority, it would be recorded
 thus in the Journals:

Noes that staid in - 100
 The Ayes that went out ==

Should one Lord divide against a majority, it
 would be reported and entered thus in their re-
 cords:

Not-contents in the House 50
 Contents below the Bar 1

E. wife to attend on the woollack, but are **I.**
never covered.*

29. *Officers and Attendants.*—The Usher of the Black Rod is to wait without the bar, and there to *speake* as occasion is. The Serjeant at Arms is to wait without in the next room, and not to come in unless called.

115 E. O.
6th Feb.
1723.

30. Resolved, that the clerks and inferior officers attending this House, shall not be at any time suspended, or displaced from their offices or employments, without the leave of this House.

9th Feb.
1784.

31. *No Motion after Two of the Clock.*—Obsolete.
No motion of any new matter shall be made in this House after two of the clock, except it be within the orders of the day.

30th July,
1707.

Obsolete.

32. Ordered, That after the minutes are read, no other motion be made but that of adjournment.

19th Dec.
1713.

33. Resolved upon the question, *nemine contradicente*, that when any Lord shall at any time move for an address, either to the King's Majesty, Lord Lieutenant, or other chief Governor or Governors of this kingdom, if the motion so made shall specify divers heads to be included in such address, no question shall be put upon the whole at once; but that a question shall be put upon each head in such order as they shall be mentioned in each motion, to the intent that each Lord may have a sufficient opportunity of offering his sense touching the same, or any amendments he shall think fit to propose being made thereunto.

24th Sept.
1723.

34. *Mo-*

as was the case in 1794, of the Earl Stanhope. In the Commons, as a motion must be seconded, *one* member cannot divide; but *one* Lord may move, put a question, and divide the House.

* In the English Orders, those Judges who are Privy Counsellors, are included; but this Order is seldom practised in either kingdom.

- I.** 34. *Motions against Standing Orders.*—No motion shall be granted for dispensing with a standing order of this House, the same day the said motion is made, nor before the House shall be summoned to consider of the said motion.
- 30th July, 1707. **E.** 104 E. O. 28th April, 1699. Generally in use; and upon this the efficacy of a standing order depends.
- 2d Nov. 1692. 35. *Committees of the House.*—To have more freedom of speech, and that argument may be used *pro et contra*, Committees are appointed for bills, sometimes to facilitate and agree upon great business, either of the whole House or of particular Committees of the whole House, who sometimes sit in the Upper House, but then the Lord Chancellor sits not on the woollack as Speaker. If they be of fewer number, commonly they meet in one of the committee rooms adjoining to the House of Lords; any of the Lords of the Committee speaks to the rest uncovered, but may sit still if he please. The Committee are to be attended by such judges as shall be appointed, who are not to sit there, nor be covered, unless it be out of favour. For infirmity, some Judge sometimes has a stool set behind him, but never covers; the rest never sit or cover.
- 2d Nov. 1692. 36. It is to be observed, that in any select Committee of the Lords, any Member of the Lords House, though not of the Committee, is not excluded from coming in and speaking, but he must not vote; as also, he shall give place to any that are of the Committee, though of lower degree, and shall sit behind them.
- 2d Nov. 1692. 37. *Committee of the House.*—If it be desired by any Lord that the House may be put into a Committee, it ought not to be refused. Every Lord is to rest in his own place when the House is put into a Committee.*
- 28, 29, 30, E. O. 13th May, 1626. 38. *Mef-*

* In the Irish Parliamentary History, v. i. p. 106, the author has hazarded a conjecture upon the construction of this order; involving an interesting Parliamentary anecdote.

E. 38. *Messages*.---For meeting with any of the Lower House, it is either upon occasions of message, which they send up, or upon conference when they come up. The manner is this: after the Lords have notice given them by the Usher of the House that they have sent unto the Lords, they attend until the Lords have put that business to some end, wherein they are; and the Lords, sitting all uncovered, send for them in, who stand all at the lower end of the room, and then the Lord Chancellor, with such as please, rise, and go down to the middle of the bar; then the chief of the Committee, in the midst of them, and the rest about him, come up to the bar, with three courtesies, and deliver their message to the Lord Chancellor, who, after he has received it, retires himself to his former place; and the House being cleared and settled, he reports it to the Lords, who help his memory, if any thing be mistaken; and after the Lords have taken resolution, if the business require any answer, they are called in, and approaching to the bar, with three courtesies as before, and the House sitting in order, and covered as before; the Lord Chancellor sitting on the woollack covered, does give them their answer in the name of the House; or else, if the resolution be not speedy, the Lords send them word by the Usher, that they shall not need to stay for the answer, but that their Lordships will send by some express messenger of their own.

I. There is some difference between the Lords of England and Ireland, in this respect. Conferences between the two Houses in former times, have been attended with fatal consequences in Ireland. Parliament was dissolved in 1666, upon a trivial dispute, at a conference, and they did not meet till 1692, in a regular and legal way; tho' James the Second held a Parliament in 1689-90, all whose acts were annulled after the Revolution.* Hist. of the Irish Parliament, v. ii. p. 179.

39. Here is to be noted, that the Lords never send to the House of Commons any member of their own, but either by some of the learned Counsel, Masters of the Chancery, or such like, which attend, and in weighty causes, some of the Judges; nor are the House of Commons ever to employ unto the Lords any but of their own body.

* History of the Irish Parliament, v. ii. p. 194, 199.

- I. 40. Order of Meeting and Conference.— E.**
 2d Nov. 1692. The place of meeting with the House of 36 E. O.
 Commons, upon conference, is usually the
 This alludes to Chichester House, below stairs, between
 before 1727, both Houses, where they are commonly
 at which period the Lords come, and expect the
 New Parliament House commenced, and was finished in 1731. Lords leisure. The Lords are to come thither in a whole body, and not some Lords scattering before the rest, which both takes from the gravity of the Lords, and besides may hinder the Lords from taking their proper places. The Lords are to sit there and be covered; but they of the House of Commons are, at no committee or conference, either to be covered or sit down, unless it be some infirm person, and that by connivance, in a corner out of sight, but not covered.
- 2d Nov. 1692. **41. No man is to enter either when the Obsolete.**
 The last conference in Ireland was in 1737. whole House sits, or at any committee or 38-39 E. O.
 conference, unless it be such as are commanded to attend, but such as are Members of the House, upon pain of being punished severely, and with example to others. None are to speak at a conference with the Lower House, but those that be of the committee, and when any thing that has been committed is reported, all the Lords of the committee are to stand up uncovered.
- Case of the Chancellor Porter, in 1695-6. **42. Lords not to answer Accusations in the 50 E. O.**
House of Commons.—No Lord shall either 20th June, 1673.
 go down to the House of Commons, or send Case of the Duke of Buckingham, &c
 his answer by writing, nor appear by counsel, to answer any accusations there, upon penalty of being committed to the Black Rod, or the Castle of Dublin, during the pleasure of the House; it being the privilege of the Lords to answer accusations in their own House.
- 18th Dec. 1775. **43. Lords not to Petition the Commons without Leave.—**Resolved by the Lords Spiritual and Temporal in Parliament assembled,
 That

- E. That every Lord of Parliament who shall at any time have occasion to petition the Lower House, shall first apply for leave of this House. I.

65 E. O. 44. *Privileges.*—All Lords of Parlia- 2d Nov.
28th May, ment have privilege of freeing from arrests 1692.
1624. their menial servants, and those of their altered by 11
and 12 Geo.
III. ch. 12.
family, as also those employed necessarily and properly about their estates, as well as persons, for the space of *forty* days before the beginning or meeting of a Parliament, and for forty days after prorogation or dissolution of the same Parliament; and have also privilege of freeing the goods of such persons as aforesaid from execution for the space of fourteen days before any Parliament shall meet or be re-assembled, and likewise for fourteen days after the dissolution or prorogation thereof.

45. Of all incroachments and breaches of privileges, some strict example should be made at first, and records kept exactly both of all things to be observed, and of all punishments to be inflicted upon the breakers, to deter others, be it out of malice or negligence. Nov. 2,
1692.

46. All the Lords are to be very careful in this point, and to remember the ground of this privilege, which was only in respect they should not be distracted by the trouble of their servants from attending the serious affairs of the kingdom, and that they will not therefore pervert that privilege to the public injustice of the kingdom, which was given them only that the whole realm might, in this court, draw the clearer light of justice from them; in which case every one ought rather to go *far* within, than any way exceed, the due limits. Before any person be sent for in this kind, the Lord whom he serves shall, either by himself or by his letter, or by some message, certify the House upon his

- I.** honour, that the person arrested is within **E.**
the limits of the privilege before expressed,
and for the particulars they must be left to
the judgment of the House, as the parti-
cular case shall come in question, wherein
the House wants not all means, as well by
oath as without, to find out the true na-
ture of the servants quality, in the Lord's
service; and, therefore, if by the House
it be adjudged contrary to the true intent,
any Member whatsoever must not think it
strange if in such case both he himself suf-
fer reproof as the House shall think fit,
and the servants receive no benefit by the
privilege, but pay the fees; because the
justice of the kingdom must be preferred
before any personal respect, and none to
be spared that shall offend after so fair a
warning.

- 24th Dec. 1747. **47.** Resolved by the Lords Spiritual and 78 E. O.
Cases of Earl Temporal in Parliament assembled, That 11th Jan.
of Ross in 1699.
1747, and Earl of
Aldborough
in 1779-80. in case of complaint of any Lord of this
House of a breach of privilege, where-
upon any persons shall be summoned as
delinquents, or taken into custody for the
future, if the House, upon examination
of the matter complained of, shall judge
the same to be no breach of *privilege*, and
that the complaint was groundless, the
Lord who made the complaint shall pay
the fees and expenses of the person or
persons so summoned or taken into cus-
tody.

- 9th Feb. 1784. **48.** Resolved, That no Peer, or Lord of 125 E. O.
Parliament hath privilege of Peerage or of 8th June,
1757.
Parliament against being compelled by pro-
cess of the King's courts to pay obedience
to a writ of *habeas corpus*, directed to
him.

- 2d Nov. 1692. **49.** *Lords to answer upon Honour.*—The 70 E. O.
Nobility of this kingdom, and Lords of 8th May,
1628.
the Upper House of Parliament, are to an-
swer in all courts of ancient rights as de-
fendants,

E. sendants, upon protestation of honour only, **I.**
and not upon common oath.*

93 E. O. 50. *Minors*.—No Lord, under the age 2d Nov.
22d May, of twenty-one years, is to be permitted to 1692.
1685. sit in the House of Lords.

74 E. O. 51. *No Privilege of Peerage to Trustees*.—
12th Nov. No privilege of Parliament ought to be
1685. allowed unto Peers; in those cases wherein
75 E. O. they are concerned as trustees only.
29th April, 1699.

76 E. O. 52. *Minor Peers, Noble Women, and* 30th July,
21st Feb. *Widows of Peers*.—Privilege of Parliament 1707.
1692. shall not be allowed to minor Peers, no- Case of the
ble women or widows of peers, saving their Counsell
right of peerage; and if any widow of any of Roscom-
Peer shall marry a Commoner, she shall mon, in
not be allowed privilege of peerage. 1697.

49 E. O. 53. *Imprisonment of Lords*.—The privi- 2d Nov.
18th April, lege of the House is, that no Lord of 1692.
1626. Parliament sitting, the Parliament, or within
the usual time of privilege of Parliament,
is to be imprisoned or restrained, without
sentence or order of the House, unless it
be for treason, felony, or for refusing to
give security for the peace.

Case of the
Earl of Bris-
tol.

66 E. O. 54. *Attornies and Solicitors, no privilege*.— 30th July,
March 24, No common attorney or solicitor, though 1707.
1696-7. employed by any Peer or Lord of this
House, shall be allowed *privilege of Par-
liament*.

The 120th 55. *Privilege*.—Resolved upon the ques- 16th Dec.
E. O. tion, *namine contradicente*, That no Lord of 1717.

* Peers are privileged to answer upon honour only in bills in the Courts of Equity; in all other cases, civil and criminal, their attestation must be upon oath: even in the High Court of Parliament, a Peer giving evidence, must be sworn; as in the case of the Bishop of Oxford, in Lord Macclesfield's; and of the present Earl of Mansfield, in Mr. Hastings's impeachment: 12th edition of Blackstone's Commentaries, by Mr. Christian, v. i. p. 409.

Par-

- L.** Parliament, having once obtained the leave of this House to waive his privilege in any cause, shall at any time after be admitted to re-assume his privilege in the same cause, without the leave of this House. **E.** 17 March, 1730, en-joins that a waiver of privilege must be in person, or by writing.

23d Sept. 1721. Case of Earl of Rois, in 1747. 56. Resolved, That no written protection from any Lord Spiritual or Temporal shall be hereafter valid or allowed. 67 E. O. 15th April, 1712.

2d Sept. 1721. 57. It was resolved on the question, *namine contradicente*, That if any Lord Spiritual or Temporal shall grant a written protection, in contempt of the foregoing resolution, to the dishonour of the House, the Lord so offending shall, for his offence, be committed prisoner to the Usher of the Black Rod, or the Constable of the Castle of Dublin. Explained by the 116 E. O. 25th Feb. 1723.

22d Dec. 1737. 58. Resolved, *namine contradicente*, That the filing an original bill in any court of equity, is not a breach of the privilege of this House. 73 E. O. 14th Dec. 1696.

2d Nov. 1692. 59. *Witnesses to be examined, in Perpetuum Rei Memoriam*.—In all cases wherein it is necessary to examine witnesses *in perpetuum rei memoriam*, it shall not be taken to be a breach of the privilege of Parliament to file a bill against a Peer in time of Parliament, and take out usual process for that purpose only. 72 E. O. 3d July, 1678.

6th Feb. 1758. These four orders were moved by the Earl of Clanbrassil, in consequence of a dispute about Precedence, between Lady Kenmare and Lady Ann Dawson, sister to the Earl of Pomfret, at the Castle of Dublin. 60. *Titles of Honour assumed*.—Resolved by the Lords Spiritual and Temporal in Parliament assembled, That all persons assuming to themselves titles of honour not warranted by law, nor allowed by the known courtesy of this land, are guilty of a high breach of the privileges of this House.

61. Resolved by the Lords Spiritual and Temporal in Parliament assembled, That all persons signing such titles of honour

- E.** honour in lieu of or as an addition to their names, are guilty of a high breach of the privileges of this House. **L.**

62. Resolved by the Lords Spiritual and Temporal in Parliament assembled, That all persons bearing ensigns of honour not warranted by law, nor allowed by the known courtesy of this land, upon their carriages, plate, or furniture, with or without their coats of arms, are guilty of a high breach of the privileges of this House.

63. Resolved by the Lords Spiritual and Temporal in Parliament assembled, That all printers and publishers attributing titles of honour to any persons to whom they do not properly belong, by inserting such titles in their public newspapers or advertisements, either in lieu of or in addition to the names of such persons, are guilty of a notorious breach of the privileges of this House.

128 E. O.
March 20,
1767.

64. Resolved, That this House, or any committee thereof, shall not proceed to the hearing upon any claim to a title of honour, until fourteen days after printed cases shall have been delivered, which shall contain an abstract of the proofs and authorities upon which such claim may be founded, together with the dates thereof, and references where the same may be found.

9th Feb.
1784.
Case of the
Earl of Or-
mond, in
1791.

Similar or-
ders to these
two are not
to be found
on the Eng-
lish roll.

65. *Custody*.—Resolved, That when any person, ordered by this House to be taken into custody shall abscond, so that he is not taken till the Parliament is prorogued or dissolved, this House will renew their order at the next meeting, and so successively, till the person is taken.

15th Oct.
711.

66. Resolved, That when any person, taken into custody by order of this House, shall

- I.** shall be discharged from his confinement **E.**
by the prorogation or dissolution of the
Parliament, not having paid his fees; that
this House will at their next meeting re-
new their order, and the person shall be
taken again and kept in custody till he has
paid the officers their fees.

30th July, 1707. 67. *Against annexing Clauses in Bills of Aid.*—The annexing any clause or clauses to a bill of aid or supply, the matter of which is foreign to, and different from the matter of the said bill of aid or supply, is unparliamentary, and tends to the destruction of the constitution of this kingdom. ^{25 E. O. 9th Feb. 1702.}

These two orders, framed on the 4th of December, 1783, have been most effectual.

68. Resolved by the Lords Spiritual and Temporal in Parliament assembled, *nemine dissente*, That all grants for the encouragement of particular manufactures, arts, and inventions, or for the construction or carrying on of any public or other works, ought to be made in separate acts, and that the practice of annexing such grants to bills of aid or supply for the support of his Majesty's Government, is unparliamentary, and tends to the destruction of the constitution.

69. Resolved by the Lords Spiritual and Temporal in Parliament assembled, *nemine dissente*, That this House will reject any bill of aid or supply to which any clause or clauses, the matter of which is foreign to and different from the matter of the said bill of aid or supply, or any clause or clauses for the granting of any sum or sums of money for the encouragement of particular manufactures, arts, and inventions, or for the construction or carrying on of any public or other works, shall be annexed.

2d Nov. 1692.

70. *Protestation.*—Such Lords as shall make protestation, or enter their dissent, ^{87 E. O. 25th March, 1641.}

E. to any vote of the House, as they have a **I.**
 214 E. O. right to do without asking leave of the The first
 27th Feb. House either with or without their reasons, Irish Protest
 1721.* shall make their protestation, or give direc- was on the
 tion to have their dissent entered into the 1st of Sept.
 clerk's book, the *next sitting day* of the 1662. The
 House, or else the said protestation, or Earl of
 dissent, to be void, and of no effect. Glandore
 signed before
 the House
 rose, next
 sitting day,
 in 1786,
 and his Pro-
 test was al-
 lowed.

98 E. O. 71. *Private Bills.*—That for the future
 7th Dec. no private bill shall be brought into this
 1099. House, until the House be informed of the
 matters therein contained by petition to this
 House for leave to bring in such bill.†

24th Nov.
 1783.

72. That

* Lord Clarendon remarks, that in 1640-1, pro-
 testing with reasons commenced, before which time
 Lords who protested, only entered their names in
 the Journal, as dissentient to a resolution.

† The Lords of England, in June, 1795, made
 some alterations relative to these orders about pri-
 vate bills, as appears from the following report of
 the Lords Committees appointed to take the roll of
 standing orders into consideration.

“Ordered to report, that in obedience to your
 Lordships commands, the Committee have met and
 taken into consideration the standing order, No. 126,
 concerning bills for selling lands and purchasing
 others to be settled in lieu thereof, and beg leave
 to propose the following amendment to the said or-
 der:

Leave out from the words “King George the
 Second, cap. 24.” to the end of the said order, and
 insert, “And shall, when so paid in, be laid out in
 the purchase of Navy or Victualling bills, or Ex-
 chequer bills. And it is further ordered, that the
 interest arising from the money so laid out in the
 said Navy or Victualling, or Exchequer bills, and
 the money received for the same, as they shall be
 respectively paid off by Government, shall be laid
 out in the name of the said Accountant General, in
 the purchase of other Navy or Victualling bills,
 or Exchequer bills. All which said Navy and
 Victualling bills, and Exchequer bills, shall be
 deposited in the Bank in the name of the said Ac-
 countant General, and shall there remain until a
 proper purchase or purchases be found and ap-
 proved, as shall be directed by such bill, and un-
 til the same shall, upon a petition, setting forth
 such approbation to be preferred to the Court of
 Chancery, in a summary way, by the persons to
 be named in the bill, be ordered to be sold by the
 said

E. 73. That upon the reference of any private bill to the judges as aforesaid, the judges to whom the said bill shall be referred, shall send to this House a list or lists of all such persons' names as are to be sworn in relation to such bill, and that they shall be thereupon sworn at the bar of this House, in order to be examined by the judges upon such oath in relation to the bill before them.

I. 24th Nov. 1783.

96 E. O. 24th Nov. 1783.
16th Nov. 1783.
1705.

74. That for the future no private bill shall be read a second time in this House, until printed copies thereof be left with the Clerk of the Parliaments for the perusal of the Lords, and that one of the said copies shall be delivered to every person that shall be concerned in the said bill, before the meeting of the committee upon such bill; and in case of infancy, to be delivered to the guardian or next relation of full age, not concerned in interest or in passing of the said bill.

101 E. O. 24th Nov. 1783.
16th Feb. 1783.
1705.

75. That in all cases where trustees shall be appointed by any private bill, the committee to whom the bill is referred, do take care that the trustees appear personally before them, and accept the trust under their hands: and also that the Lord who shall be in the chair of a committee for passing of any private bill, when he makes his report, shall acquaint the House, that all the orders of the House in relation to private bills were duly observed in the passing of the said bill through the committee.

94 E. O. 24th Nov. 1783.
20th April. 1783.
1698.

76. That for the future it be a general instruction to all committees who shall meet upon private bills, that they take no notice of the consent of any person to the

be heard in the House, no private bill whatsoever should be read on that day, before the hearing of that cause.

- I. passing of such bill, unless such person appear before them, or that there be an affidavit of two persons made, that he or she is not able to attend and doth consent to such bill, and that when any committee shall be appointed on a private bill, notice thereof be affixed on the doors of this House fourteen days before the meeting of the said committee.

2d Nov.

1692.

The first writ of error in the House of Lords in Ireland was on the 13th of April, 1644.

77. *Proceedings on Writs of Error.*—Forasmuch as upon writs of error returnable in the High Court of Parliament, the plaintiff therein does often desire to delay justice, rather than come to the determination of the right of the cause: it is, therefore, ordered, that the plaintiff in all such writs, after the same and the records be brought in, shall speedily repair to the Clerk of the Parliaments, and prosecute his writ of error, and satisfy the officers of this House their fees justly due to them by reason of the prosecution of the said writs of error and the proceedings thereon; and further shall assign his errors within eight days after the bringing in such writs with the records; and if the plaintiff make default so to do, then the said clerk (if the defendant in such writ require it) shall record, that the plaintiff has not prosecuted his writ of error, and that the House doth therefore award that such plaintiff shall lose his writ, and that the defendant shall go without day, and that the record be remitted; and if any plaintiff, in any writ of error, shall alledge diminution, and pray a *certiorari*, the clerk shall enter an award thereof accordingly, and the plaintiff may, before *in nullo est erratum* pleaded, sue forth the writ of *certiorari*, in ordinary course, without special petition, or motion, in this House for the same; and if he shall not prosecute such writ, and procure it to be returned within ten days next after his plea of diminution put into this House, then (unless he shew good

54 E. O.
13th Dec.
1662.

E. good cause to this House for enlarging the time for the returning of such writs he shall lose the benefit of the same, and the defendant on the writ of error may proceed as if no such writ of *certiorari* were awarded.

I.

55 E. O.
23th July,
1678.

78. *Time limited to bring in Writs of Error and Appeals.*—All persons who shall have any writs of error or petitions of appeal from any court of equity, to be exhibited to this House, may bring in such writs of error and appeals at any time during this session of Parliament, and for the time to come they are to be brought in and received within fourteen days from the first day of every session or meeting of Parliament after a recess, after which time the Lords declare they will, during every such sitting, receive no writs of error or petitions of appeal, unless upon a judgment given in any of his Majesty's courts of judicature, or decree made in any of the courts of equity whilst the Parliament is actually sitting: in which cases the party who shall find himself aggrieved, may bring his writ of error, or petition of appeal, within fourteen days after such judgment or decree is given.

2d Nov.
1692.

57 E. O.
24th Feb.
1694.

79. *Re-hearings.*—No petition which relates to the re-hearing of any cause, or part of a cause, formerly heard in this House, shall be read the same day it is offered, but shall lie upon the table, and a future day be appointed for the reading thereof, after twelve of the clock.

30th July,
1707.
Case of Magrath v. Ld. Muskerry,
in 1786-7.

58 E. O.
3d March,
1699.

80. *What Counsel shall sign Appeals.*—No petition of appeal shall be received or receivable into this House which is not signed by two counsel, and the Clerk of the Parliaments shall not give a certificate of any petition of appeal being lodged in this House, unless the same shall be signed by two counsels; and no person whatso-

30th July,
1707.
Amended
11th Feb.
1790.

ever

- I.** ever shall presume, as counsel, to sign any **E.**
 appeal to be brought into this House for
 the future, unless such person hath been of
 counsel in the same cause in the courts be-
 low, or shall attend as counsel at the bar
 of this House when the said petition of ap-
 peal shall be heard.

30th July, 1707. **81. Cases to be signed by Counsel.**—For 59 E. O.
 preventing scandalous and frivolous writ- 9th April,
 ten and printed cases on appeals and writs 1698.
 of error, no person whatsoever shall pre-
 sume to deliver any *written* or printed case
 or cases to any Lord of this House, unless
 such case or cases shall be signed by one or
 more of the counsel who attended the
 hearing the cause in the *courts below*, or shall
 be of counsel at the hearing in this House.

30th July, 1707. **82. Petition for putting off Causes.**—60 E. O.
Cafe of Ld. Muskerry, 22d Dec. 1702.
 in 1786-7. When a day shall be appointed for the hear-
 ing of any cause, appeal, or writ of error,
 to be argued in this House, the same shall
 not be altered but upon petition; and no
 petition shall in such case be received, un-
 less two days notice thereof be given to the
adverse party, of which notice, oath shall
 be made at the bar of this House.

30th July, 1707. **83. Resolved on the question for the fu-** Ibid.
 ture, when any days are appointed for hear-
 ing causes upon appeals or writs of error to
 be brought into this House, upon the peti-
 tion or application of either party, if it be
 put off to a further day, that then the per-
 son or persons so petitioning or applying,
 shall pay unto the adverse party ten pounds
 costs.*

2d Nov. 1792. **84. The Question in Judgment upon Writs** 56 E. O.
of Error.—Upon giving judgment in any 7th Dec.
 cases of appeals or writs of error, in this 1691.
 House,

* The subsequent fourteen rules, commencing with the
 85th order, relative to appeals, were presented together, in a
 continued series, by Lord Lifford, the late Chancellor; and
 they were entered upon the roll, as well as those six preceding
 regulations, framed at the same time, and adopted on the 24th
 of November, 1783, concerning bills for the disposition of
 private property.

E. House, the question shall be put for reversing, and *not* for affirming;* because in *all cases* where the votes are *equal*, it is carried *semper presumitur pro negante*; and yet the House is of opinion, that a decree or judgment cannot be reversed but by a majority of votes, though affirmed if equal, for then they alter nothing.

I. *These reasons are added to the Order adopted from England, and it is a universal rule in all cases in the House, and in all Committees of the House of Lords in both kingdoms.

As to appeals from any order, decree, or proceeding of, or in any court of equity, the following particulars ought to be observed, viz.

85. That every appeal do come in the form of a petition.

24th Nov.
1783.

86. That such petition is to be moved or introduced by some Lord of Parliament.

The first appeal to the House of Lords in Ireland, was Jan. 22, 1661.

87. That such petition ought to be fairly ingrossed on parchment, that it may have the permanent quality of a record, and that the clerk of this House ought not to receive such petition of appeal, unless the same be so ingrossed on parchment.

61 E. O.
6th Jan.
1710.

88. That in all cases upon appeals to be brought into this House, the party or parties appellants shall, within eight days after such appeal shall be received, give security to the clerk of the Parliaments by recognizance to his Majesty, in the penalty of two hundred pounds, conditioned to pay such costs to the respondent or respondents in such appeals as this House shall appoint or award, in case the decree, order, or proceeding appealed against, shall be affirmed, or in case the appeal shall be dismissed for want of prosecution, and if the appellant or appellants shall neglect or refuse to give such security within the time aforesaid, that then the clerk, of the Parliaments shall inform the House, and the appeal from thenceforth be dismissed.

Amended
11th Feb.
1790.

105 E. O.
1st Feb.
1717.

89. That in all cases upon writs of error depending in this House, when diminution shall

24th Nov.
1783.

I. shall at any time be alledged, and a *certiorari* prayed and awarded before *in nullo est erratum* pleaded, the clerk of the Parliaments shall, upon requests to him made, give a certificate that diminution is so alledged, and a *certiorari* prayed and awarded thereupon. R.

24th Nov.
1783.

90. That when upon an appeal to this House, an order is made for the respondent to answer thereto by a time limited, and no answer is put in by that time, upon proof made of due service of such order, a peremptory day shall be appointed for putting in the answer, without any further notice to be given to the respondent, 106 E. O.
15th Jan.
1719.

24th Nov.
1783.

91. That such appeals as shall be presented during this session, to which answers shall be put in during this session, and for hearing whereof no day shall be appointed in this session, and all such appeals as shall be presented in any subsequent session, to which answers shall be put in during the same Session, and for hearing whereof one day shall be appointed in such session; if neither the appellant or respondent shall apply to this House within eight days, to be accounted from the first day of the next Session, or meeting of Parliament, for a day of hearing, such appeals shall stand dismissed, but without prejudice to the appellants presenting any new appeals thereafter, as they shall be advised. 107 E. O.
March 29,
1720.

24th Nov.
1783.

92. That such appeals as shall be presented during this Session, to which no answer shall be put in during this Session, and all such appeals as shall be presented in any subsequent session, to which no answer shall be put in during the same Session; if neither the appellant within eight days, to be accounted from and after the first day of the next Session or meeting of Parliament, shall apply to this House to appoint a peremptory day to answer, nor the respondent put 108 E. O.
5th April,
1734.

E. put in an answer within the said eight days, such appeals shall stand dismissed, but without prejudice to the appellants presenting any new appeals thereafter, as they shall be advised. **I.**

109 E. O. 24th Nov.
5th April, 1734. 93. That when any answer to an appeal shall be made in future, the clerk to whom it shall be delivered do immediately indorse thereon the day on which such answer is brought in, and the names of the parties answering, and to whose appeal such answers are put in, the same day entered in the Journal of this House. 1783.

117 E. O. 24th Nov.
28th Dec. 1724. 94. That in all causes on appeals or writs of error appointed to be heard in this House, the appellants and respondents, the plaintiffs and defendants, or their respective agents or solicitors, do for the future deliver to the clerk of the Parliaments, or clerk assistant, to be distributed to the Lords of this House, printed cases upon such appeals or writs of error, at least six days before the hearing of the same: and that no other different cases, in any such causes be at any time afterwards printed or delivered, without leave of this House. 1783.

118 E. O. 24th Nov.
March 24, 1725. 95. That no petition of appeal, from any decree, order, or sentence of any courts of equity, before this time signed and inrolled, or extracted, be received in this House after *five years**,—to be accounted from the expiration of this present Session of Parliament, and the end of the next Session after the said five years.—Nor shall any petition of appeal from any decree, order, or sentence of any of the said courts, to be hereafter signed and inrolled, or extracted, be received by this House, after five years from the signing and inrolling or extracting the said decree, order, or sentence, and the end of fourteen days next after the said five years:—unless the persons intitled to such appeal be within the age of *one* and **N** twenty

* Vide p. 52.

- I.** twenty years, or *covert, non compos mentis*, imprisoned, or out of Great Britain or Ireland.—In which cases, such person shall, and may be at liberty to bring his appeal for reversing such decree or sentence, at any time within *five years* next after his coming of age, *discoverture*, coming of sound mind, enlargement from prison, or coming into Great Britain or Ireland;—and fourteen days to be accounted from and after the first day of Parliament next ensuing the said five years; but not otherwise,* nor after that period.
- E.**

24th Nov. 1783. 96. That at the hearing of causes, one of the counsel for appellants shall open the cause; then the evidence on their side shall be read, which done, the other counsel for the appellants shall make observations on the evidence: then one of the counsel for the respondents shall be heard, and the evidence on their side to be read; after which the other counsel for the respondents shall be heard; and one counsel only for the appellants shall reply.

119 E. O.
2d June,
1737.

24th Nov. 1783. 97. That when upon an appeal to this House, an order hath been, or shall be made for the respondent or respondents to answer thereto, by a time limited, if the Session of Parliament wherein such order hath been or shall be made, shall determine before the time so limited for answering shall be expired, and no answer shall be put in during the same Session;—service of such order upon the respondent or respondents to such appeal, by the space of five weeks at the least, before the first day of the then next Session, shall be deemed good service; and the appellant may apply to this House for a

123 E. O.
March 28,
1735.

* The appeal of Sir John Rushout, February 28, in 1725, from a decree of the Chancery in 1716, *nine years* after it was made, was the cause of framing this order, the 128th on the English roll; it was warmly contested, and Lord Lechmere protested against it, but without specifying his reasons.

peremp-

E. peremptory day for putting in the answer, in case the respondent or respondents shall not put in his or their answer within three days, to be computed from the first day, of the then next Session of Parliament.

I.

124 E. O.
8th June,
1749.

98. That all such appeals, as shall be presented during this Session, and for hearing whereof, days shall be appointed; but which shall not be determined therein;—and all such appeals as shall be presented, for hearing whereof days shall be appointed in any subsequent Session; which shall not be determined in the said period; shall be heard and determined in the next Session of Parliament, in the same order and course as they shall stand to be heard at the end of this, or any future Session; without any new application to this House, to appoint a day for hearing the same:—and that such of the said appeals, as shall stand *first* to be heard, at the end of this or any future Session; shall be heard upon the Wednesday, in the week next after that, in which any subsequent Session of Parliament shall begin; the second upon the Friday following; and the third upon the Monday following; and from thence the rest of the said appeals in due course, upon every Wednesday, Friday, and Monday, until they shall be all heard and determined*;—and that in case any such appeal shall not be adjourned by order of this House, made before the day on which the same is appointed to be heard, and the party or parties on *one side only*, shall attend by their counsel on the said day appointed for hearing thereof, such appeal shall be heard *ex parte*;—and in case neither of the parties to such appeal shall attend by their counsel on the day appointed for hearing thereof, then such appeal shall be absolutely dismissed;—but without prejudice in this last case to the appellant or appellants presenting a *new* appeal thereafter, in such

24th Nov.
1783.

N 2

manner

* Vide p. 61, note the second.

I. manner as the said parties might have done, **E.**
in case such former appeal had not been pre-
sented to this House, or as they shall be ad-
vised.

24th Nov. 1783. 99. That if the respondent or respon- 127 E. O.
dents to any appeal depending in this House 8th March,
shall be desirous to exhibit a cross appeal, 1763.
they shall present the same within *one*
week after their answer put into the origi-
nal appeal; otherwise the same shall not be
received.

30th July, 1707. Obsolete. 100. *Not to print without Leave of the* 77 E. O.
House.—It shall be a breach of the privilege 27th Feb.
of this House, for any person whatsoever to 1698.
print or publish in print, any thing rela- Obsolete
tive to the proceedings of this House with-
out the leave of this House.

2d Nov. 1692. 101. *Fines.*—Whereas the High Court of 46 E. O.
the Upper House of Parliament do often 20th May,
find cause in their judicature, to impose 1626.
fines amongst other punishments upon of- This order
fenders, for the good example of justice, related to
and to deter others from like offences, it is the great
thought reasonable that, at *least once before* fines which
the end of every Session, the committee for had been im-
the orders of the House, and privileges of posed on the
of the Lords of Parliament, do acquaint the Chancellor
the House with all the fines that have been Bacon, and
laid that Session: that thereupon their Lordships others in
may use that power they justly have, to England,
take off or mitigate such fines, either wholly at this pe-
or in part, according to the measure of the riod.
penitence or ability of the offender; or to
suffer all to stand, as in equity their Lord-
ships shall think fit: and that, until every
Session be ended, no estreat be made of such
fines set or imposed by Parliament, or any
copy thereof to be made by the clerk with-
out special order, upon public motion in
a full House.

2d Nov. 1692. 102. *Trial of such Persons as shall be* 47 E. O.
brought before the Lords.—As this court is 3d April,
the 1624.

E the highest, from whence others ought to draw their light, so the proceedings thereof should be most clear and equal, as well on the one side in finding out offences where there is just ground, as on the other side in affording all just means of defence to such as shall be questioned; and therefore in all cases of moment, the defendants shall have copies of all depositions, *pro et contra*, after publication; and a convenient time before the hearing, to prepare themselves.

63 E. O. 103. *Counsel at the Bar.*—Neither their * 2d Nov.
13th June. Majesties * Attorney General, nor any as- 1692.
1685. sistant of this House, shall be allowed to be the 4th year
of William
and Mary.
a counsel for any private persons whatso-
ever, without the leave of the House.

N. B. This 104. *Counsel to be admitted.*—If the de- 2d Nov.
and the 102 sendants shall demand it of the House in 1692.
Irish orders due time, they shall have their learned
are copied from 47 E. counsel to assist them in their defence, whe-
O. and that ther they be able by reason of health to an-
order com- swer in person or not, so as they choose
prises both. counsel void of just exception; and if such
counsel shall refuse them, they are to be
assigned as the court shall think fit. This
is to be done, because in all causes, as well
civil, as criminal and capital, all lawful helps
cannot before just judges make any one that
is guilty to avoid justice; and on the other
side, God forbid that the innocent should
be condemned!

79 E. O. 105. *Proxies.*—No Lord of this House 2d Nov.
25th Feb. shall be capable of receiving more than two 1692.
1625. proxies; no more shall be numbered in any
question or vote: all proxies from a Spiritual
Lord shall be made to a Spiritual Lord, and
from a Temporal Lord to a Temporal
Lord: all proxies to be sent in due form, or
else not to be allowed.

80 E. O. 106. *Proxies vacated.*—If a Peer, having 2d Nov.
25th April, leave from the King to be absent from Parlia- 1692.
1626. ment, should give his proxy, and afterwards sit
again

I. again in the House, his coming, and sitting again in that Parliament, determines a proxy. If a Peer having leave to be absent, should make his proxy and return, he cannot make a new proxy without new leave. *E.*

30th July, 1707. 107. *Proxies in Judicial Causes.*—No proxy for the future shall be made use of in any judicial cause in this House; although the proceedings be by way of bill.* 83 E. O. 25th April, 1626.

30th July, 1707. 108. *Proxies to vote.*—A Lord having a proxy and voting in the question, ought to give a vote for that proxy; in case proxies be called for. 84 E. O. 11th Feb. 1654.

* * * * *

30th July, 1707. 109. *Proxies entered after Prayers.*—No proxy entered in the book after prayers; shall be made use of the same day in any question. 85 E. O. March 20, 1696.

7th Nov. 1737. 110. Resolved, that all proxies of the Lords of Parliament do, and ought to determine upon a prorogation.†

* The Lords Committees in 1783, vacated a rule for allowing proxies, in preliminaries, upon judicial pleadings and determinations; which still appears as the 82d order, framed on the 11th of June, 1689, upon the English roll; and the House concurred in their recommendation.

† The orders relative to appeals and to private bills were revised; some new rules were adopted from England; and the whole series of regulations on those subjects, were presented, as they now appear upon the roll, the 24th of Nov. 1783 by, Lord Lifford, the late Chancellor.

It is to be observed, that the expense of a private bill is *treble* in the Irish, to its amount in the British Parliament. This arises from fees, claimed and paid to the clerks of the Privy Council, and other state officers in England and Ireland; although since the alteration of Poyning's law, in 1780, it is conceived there is no longer any colour, for those exactions.

C H A P. II.

General Remarks—Of protesting by Proxy, and of the Claims of Vice-roys, to protest in Ireland—Poyning's Law—Former and present State of Legislation in Ireland—Numbers of the Peerage in 1717, and its increase since the Peerage Bill, in both Kingdoms—Remarks on that designed Limitation—And the remarkable Case of Mr. Wharton, in 1714, declining a Peerage after his Title was inserted in the London Gazette.

UNDER the head of proxy, in the general index to the Journals of the Lords of Ireland, (an advantage, which they at present have over the English records, and journals of the House of Lords) three instances occur, of protests entered by three vice-roys; against the claim and right of the House of Commons to originate laws, under the prescriptions of Poyning's law.

These examples occurred in the cases of Lord Strafford, in 1634-5; of Lord Sidney, in 1692; and of Lord Townshend, in 1769: the two last were in regard to money bills; and in 1692, and 1769, Parliament was prorogued immediately after these extraordinary acts of power. But as Poyning's law was in a great measure repealed, or newly modified in 1779-80; those unconstitutional claims and violent exertions of power cannot be repeated.

It is further to be observed, that the Lords of Ireland protest by proxy, a privilege unknown in England, which has been explained in the case of the Earl of Grandeson. *Irish Parl. Hist. vol. ii. p. 290.*

And also, that the words of a Lord, "having the King's licence to be absent from Parliament," were left in the 106th standing order, when it was copied and adopted from the English roll; though there is not any reason to suppose that such a licence, was ever given to a Peer from the Crown in Ireland.

But in the instrument by which proxies are granted in England, the words *per licentiam domini regis* seem to denote, that in early times such a licence from the crown was necessary for absence from Parliament; and for creating a proxy.

There are, however, no similar words in the form of a proxy in Ireland, (where those instruments are in English, though they are still in Latin in England) and they created a doubt in 1789, in the British Parliament; whether proxies were good that were made after a certain time, as they could not be supposed to have the royal licence, at that critical period.

As

As there are not any orders of an earlier date than the *second* of November, 1692, on the Irish roll; it might appear that the Lords of Ireland had no standing orders antecedent to that period.

But, on the 23d of July, 1634, it appears that twenty-two orders were entered in their Journals; that some were added afterwards; and that Lord Strafford laboured, and had the good fortune to use an efficacious influence, to assimilate the proceedings of the Lords in both kingdoms.

After an interval of Parliament of nearly twenty-five years; from 1666, to 1692, the Lords of Ireland thought it expedient to revise, new model, and add many orders to their roll, which had not been adopted before that period; and hence the reason of that date occurring so often in this compilation.

The frequent references to the celebrated law of Sir Edward Poynings, K. G. have been so often repeated, and it is of a nature so curious in itself, as extraordinary, perhaps, as the institution of the *Lords of articles*,* in the Scotch Parliament before the revolution, that no compilation of this sort could be complete, without a statement of that statute, which bears the name of Poynings' law, from its being passed in his government, the tenth year of King Henry the Seventh, chapter the fourth, and is as follows:

“ An act that no Parliament shall be holden in this land until the acts be certified into England.

“ *Item.* At the request of the Commons of this land of Ireland: be it enacted, ordained, and established, that at the next Parliament that shall be there holden by the King's commandment and licence (wherein, amongst other things, the King's grace intendeth to have a general resumption of his whole revenues, since the last day of the reign of King Edward the Second) no Parliament be holden hereafter in this land, but at such season as the King's lieutenant and counsel there, do first certify to the King, under the Great Seal of that land; the causes and considerations, and all such acts as to them seemeth fit, shall pass in the same Parliament; and such causes, considerations, and acts, affirmed by the King and his council (in England) to be good and expedient for that land, and his licence thereupon, as well in affirmation of the said causes and acts, as to summon the said Parliament under the Great Seal of England, had and obtained; that done, a Parliament to be had and holden, after the form and effect above rehearsed: and if any Parliament be holden in that land hereafter, contrary to the form and

* Robertson's History of Scotland, vol. i. p. 81.

“ provision

“provision aforesaid, it shall be deemed void, and of no effect in law.”

The extreme inconvenience of sending over *all* the laws that were intended to be passed, before Parliament met, gave rise to the act of the third and fourth of Philip and Mary, c. 4. by which propositions for laws might be transmitted to England, while the Parliament was sitting.

Under these two laws the practice was, in the Irish Parliament, till 1779-80, to make propositions to the Lord Lieutenant and Council, for laws which were transmitted to the King and Council in England, under the description of HEADS of BILLS, and after a variety of stages explained elsewhere,* they passed into laws.

But in 1779-80, a law passed by which bills in Ireland were to be enacted and ratified by the Crown, in a similar manner to the mode pursued in commissions that are so often issued in England, when the King does not think it expedient to give the royal assent in person in the British Parliament.

It may not be unseasonable to close these general remarks with a few observations upon the present extent of the Peerage in both kingdoms.

In 1791, the Peerage stood thus:

English Peers,	-	-	-	-	-	280
Scotch,	-	-	-	-	-	95
Irish,	-	-	-	-	-	200

Total (48 Bishops, 16 Scotch representatives, Peereesses in their own right included.) In the three kingdoms, 575.

The Irish Peerage has been nearly doubled, since the beginning of this century. Near sixty Peers have been added to the English roll since 1775-6.

And this reflection leads to a short comment, upon the celebrated limitation in 1717, by the Peerage bill, originating in that House, and to which George the First anticipated his consent, passed in the Lords, but rejected by the House of Commons by a great majority.

A limitation of this kind would certainly give the greatest importance to that Assembly, by rendering a Peerage of far greater importance, than can be supposed to be the case where there is no limitation; perhaps it would be also for the advantage of the Crown, and for the interest of the people.

In ancient times, Peers were created not only *in* Parliament, but by and with the consent of the whole legislature;† of this practice (which ceased in the reign of Henry the Se-

* Consideration on Poynings' Law, by Lord Mountmorres. Printed for Almon, in 1778.

† Sullivan's Lectures upon the Laws of England, p. 187 to p. 205.

venth) there are ample and the most respectable testimonies that could readily be cited, were not the consideration a digression from the principal object of this compilation.

But though the Peerage bill was rejected in 1717, yet the spirit of that designed regulation, had the greatest weight for half a century.

For, the Peerage of England amounted in 1717 to 221, and at the Duchess of Kingston's trial, in 1775-6; it stood at 222; so that there was an increment of only ONE in near sixty years, and the Crown kept within the designed limitation, which allowed six to be added to the English Peers, and nine to the Scotch aristocratical representation.

The circumstances that probably led to this wise policy, are curious, little known, and heretofore superficially investigated.

It is well known, that the extraordinary measure of creating twelve Peers at once, to carry the treaty of Utrecht, some of whom were promoted in such a hurry; that their consent was not previously known, and only supposed, had depreciated the English Peerage so much, that the honour of Nobility was no longer in its former estimation.

This was proved by a very extraordinary refusal that occurred soon after the Hanover succession, and which probably caused King George the First, and his successor, to adopt this wise system of economy and moderation in the distribution of hereditary honours.

The King designed to have created Miles Wharton, Esq. a Peer, as the first creation of his reign; and the honour designed him was announced, as usual, in the Gazette; but in a subsequent paper, about a week afterwards, it appears that Mr. Wharton had declined that high honour, and that King George the First had been pleased to accept his resignation.

This case of Mr. Wharton, in October, 1714, is most important:—it throws a great light upon the depreciation of Peerages, at the commencement of the reign of George the First, by the imprudent conduct of his predecessor, creating twelve Peers at once, in the sequel of her reign, to obtain a parliamentary approbation for the treaty of Utrecht.

It decides a question that caused great doubt in 1780-1, when Lord Rodney was created a Peer, during the course of his splendid services in the West Indies, relative to issuing a writ for Westminster; and proves (as far as one instance can determine a question) that a person cannot be created a Peer against his consent and inclination.

C H A P. III.

Conclusion—Of the Precedency and Privileges of Peers, in both Kingdoms—The first Examples of Irish and Scotch Peers, sitting in the House of Commons—Case of a British Peer a Commoner of Ireland—Upon the 7th Order, and the Origin of excluding Catholics from Parliament—Trials of Peers, and of High Treason in Ireland—Comments upon Mr. Paine's Dissertation upon the first Principles of Government.

THE act of precedency in the reign of Henry the Eighth, which regulates the seats, not only of Peers, but of all the great English officers of state, is not of force in Ireland, being of a date subsequent to the 10th year of Henry the Seventh, at which period all the antecedent laws of England were adopted by a law passed under Sir Edward Poynings, K. G. Lord Deputy, and which is called emphatically by his name, in Lord Bacon's history of that monarch.

A dispute about the precedency of the Earl of Surry was the cause of this law ;* it has never been adopted in Ireland, and the crown still has the prerogative of giving precedency, of which instances occur in the reign of Charles the First, in one of which the judges gave their opinions ; but no examples occur of the exercise of this power in later periods.

The precedence of the English and of Irish Peers is regulated reciprocally by walking after those of their own degree, in all state processions, and a similar rule obtains in all fêtes, &c. at the Castle of Dublin, where an English Countess, &c. ranks after the last Irish Countess.

In all public processions, English Peers are called by their whole titles by garter, thus, John Lord Viscount Hereford, and so on ; and after all those of that degree are called *seriatim*, then Irish Viscounts, &c. are called collectively without any peculiar designation.

The right of Irish Peers to walk at coronations, was asserted by the late Earl of Egmont, in a very able publication, in 1737 ; but though he did not carry that point, it is supposed that he effected the present arrangement, by which Irish Peers walk in all other public processions, marriages,

* English Lords Journals, Vol. i. p. 23.—History of the Irish Parliament, Vol. i. p. 223.

funerals, &c. of the royal family, or other public acts of state,* after those of their own degree.

According to Sir William Blackstone, Irish Peers are Esquires only in England: thus, in the case of "Frederick Calvert, Esq. Baron Baltimore, of the kingdom of Ireland," he was tried at Kingston assizes, in March 26, 1768, for a capital offence, according to the *above* style and designation.

As English Peers are Commoners in Ireland, it has been lately a question in the Court of Exchequer, whether a process should not abate for a misnomer, in the case of Lord Sherborne, as he was not named in the writ according to the said designation (*mutatis mutandis*) of Lord Baltimore, but nothing was decided by the court upon that subject.

The curious case of the Earl of Rochford, representing Killkenny as a Commoner, in 1711, has been noted in the Irish Parliamentary History, with two others of the same kind; and in England upon a question relative to John Vaughan, Esq. created Viscount Lisburne, in Ireland, and his vacating his seat, it was *first* decided that Irish Peers might sit as Commoners in the British Parliament.†

This leading case was rendered more curious by its being combined with the case of Lord Falkland, a Scotch Peer, where a similar question occurred about Peers in that kingdom: the decision was similar, and Scotch Peers were eligible to the British Parliament before the Union.

The privileges of Parliament, such as franking, and freedom from arrests, &c. also from suits to a certain degree, were claimed by English Peers and Commoners, till 1781-2.

The Irish being a branch of the English Post Office, when the offices were separated, that privilege ceased, and none but the franks of the Post-master General, and certain great state officers, are allowed now by Acts of Parliament of both kingdoms, between Great Britain and Ireland.

Consequently newspapers are transmitted to Ireland for two pence; one penny paid when put into the office, and one penny on the delivery.

The privilege of British Peers being exempted from arrests in Ireland, is recognized by the 110th standing order, framed the 3d of June, 1720, which allowed a written affidavit taken in Ireland to be a sufficient proof, which was explanatory of the

* Lord Chatham's funeral, June 9, 1778, at which the author walked as an Irish Peer. Public funerals, it is to be observed, are regulated like those of the royal family.

† Commons Journals, Vol. i. p. 512, 641.—Vol. ii. p. 83, 194.

78th standing order, framed the 11th of January, 1699, directing that no person should be committed on a complaint of a breach of privilege, unless upon an oath made at the bar of the House; but it is probable that these privileges are not now insisted upon, as since examples of them occur since 1781.

The rule about peers answering upon honour, applies to bills in courts of equity only; in all other cases, civil and criminal, according to Mr. Christian, the elaborate, ingenious, and valuable editor of Blackstone, or rather, to speak more properly, the *modernizer* of the Commentaries of that legal luminary, (as all his comments are, by his labour, extended to 1793) even in the High Court of Parliament, a Lord giving evidence must be sworn; as was the case of the Bishop of Oxford, in the Earl of Macclesfield's, and of the present Earl of Mansfield, in Mr. Hastings's impeachment.

In order to render the present short, but laborious compilation, more useful and practicable, it is necessary to remark, that the notes on the outside, which relate to Irish cases, &c. are marked with the letter *I*, and those on the inside of the page, which are taken from England, are marked *E*; and thereby, from the number and date in the margin, references may be made to the English and Irish rolls of standing orders; and moreover, that the date will lead, as well as if the page were cited to those parts of the English Journals not yet *indexed*,* where the reasons and origin of the order may be traced.

Amendments to bills are to be specially noted in reports, by the Lord who presides in a committee, and by the Speaker, or President; both of whom are required by the thirty-fourth standing order in England to mark the effect and coherence of such amendments.

This rule hath not been adopted in Ireland; though the proceedings upon bills, and the briefs, or short notes of

* A calendar of the Lord's Journals was compiled and digested alphabetically, it is said, by the desire and at the expense of Lord Chancellor Hardwick; of this there are several manuscript copies in the possession of individuals; and if it were continued and printed, it would answer the purpose of an index, it is conceived, to the printed Journals; because the references are to the days of the month. Before the Journals of the House of Commons were printed in 1742, it was very difficult to obtain information from them, and the expense of a written copy of such a compilation must have been immense: a written copy of them, however, was made by the order of the late Queen Caroline, and it was made a present of to Sir Isaac Newton. This compilation was bought at a sale, and the author has seen it, with the great Philosopher's name inscribed on the title pages, in the possession of the Earl of Leboorough.

their contents, are read in the same manner, by the Presidents of the Lords and Commons, in both kingdoms. Those briefs (by the way) if they were properly digested, with small additions or alterations, might form admirable materials for compilers of Parliamentary Proceedings, at the end of a session, and be the readiest, perhaps the most efficacious mode of giving a general notoriety to *Acts of Parliament*.

The mode of passing laws before, and since 1780-1, in Ireland, has been already discussed in the History of the Irish Parliament, and has been now fully explained by an able and learned commentator.*

Beside the reciprocal courtesy of admitting Peers of either kingdom above the bar in the House of Lords, with Members of the House of Commons, there is reason to suppose that seats were assigned for Irish Peers, and that they were formerly admitted to trials in Westminster Hall, probably even without tickets; as may be inferred from the following order, upon Dr. Sacheverel's impeachment:

16 Feb. 1709, *Lords Journals*, v. xix. p. 85.

Ordered, "That when any Peereſſes, or their daughters, shall come to the trial in Westminster Hall, they shall be admitted to the seats which are secured for them. *Like-wise Peereſſes of Ireland, and their daughters.*"

In the foregoing short, but accurate, compilation, all the orders of the Lords of England have been recited in substance; their import traced from their origin, and the reasons on which they were originally *framed*, save only the seventy-first standing order, which requires, "That no oath shall be imposed by any bill, or otherwise, upon any Peers, with a penalty, in case of refusal, to lose their places and votes in Parliament, or the liberty of the debates therein."

This order was *framed* the 30th of April, 1675, and it is very extraordinary that it should still appear upon the roll, and never have been *formally*, as it has in effect been *vacated*, by the sovereign and paramount authority of an Act of Parliament.

This order, as it now appears, is a testimony of the highest authority; and proves with what extreme reluctance the House of Lords suffered the exclusion of the Catholic Peers; a circumstance much dwelt upon by the Duke of Ormond, who has recorded his own feelings and sensibility

* Twelfth edition of Blackstone, by Mr. Christian, Professor of Law, in the University of Cambridge, v. i. p. 102.

on this subject, in the valuable Memoirs which he has bequeathed to posterity.*

A system, justified only by the spur of the occasion, and by the expedience of the times, but which, perhaps, we may hope to see removed, with other restraints and severe penalties, at a period, in the course of nature, not very remote; at the death of the children of the late Pretender; which will form a memorable epoch in the annals of the British constitution.†

The fifty-second standing order in England, from a brevity of expression, necessarily incidental to short rules, seems to be somewhat ambiguous.

The words, "That Peers are to be tried in full Parliament," may bear an interpretation, that Peers are to be tried *only*; when the whole Parliament, King, Lords, and Commons, are legally convened; and only at such periods.

But the words are to be taken in a restricted sense,‡ and as intended only to require, that all Peers who are duly qualified should be summoned, and that the trial of a Peer of the hereditary Peerage should be by the *whole* body.

Prescriptions which since the 14th of July, 1689, when that order was framed, have been carried into execution by the 7th and 8th of King William, adopted in Ireland in 1773-4, by Act of Parliament.

This construction is also to be applied to the next, or fifty-third standing order, framed on the 17th of January, 1689, which explains the former order, and declares, that that rule shall not be applied to appeals of murder, or of felony, against Peers; processes which were allowed to be brought by the nearest of kin, for the loss of their relatives, either before or after they had been sued by the Crown. A mode of proceeding, of which, it is said, very few instances occur in later periods.

Before the Revolution, it is to be observed, that while Parliament was sitting, Peers were tried by the *whole* body; but in the interval of Parliament, and during a prorogation, they were tried by a jury of *twenty-three* Peers, summoned by the Crown; against whom no challenges, either peremptory, or with reasons, were allowed; so that Peers, in such cases, were in a worse situation than any other subjects.

* Irish Parliamentary History, v. i. p. 305.

† Blackstone's Commentaries, 12th edition, by Mr. Christian, v. iv. p. 384.

‡ This explanation was added in consequence of Mr. Hatfell's remark, when he inspected this compilation.

The case of Lord Delamere, in the reign of James the Second, where, it is said, that the prorogation of Parliament was accelerated, to bring him before this partial tribunal, is supposed to have been the leading case that operated upon the House of Lords, to frame the above order and declaration, which was carried, by a subsequent Act of Parliament, into farther effect.

Touching the trials of Peers in Ireland, it is to be remarked, that there are but *two* instances recorded from 1634, when the Lords Journals commenced, namely, that of Lord Viscount Netterville, in 1743, and of Lord Santry, near that period.

The former, was tried during a session, for a murder, and was acquitted; the latter, whose trial was in the interval of Parliament, was condemned for a similar crime, and his title and estates were forfeited; as murder, under a *peculiar* law of Henry the Seventh, was *formerly* considered as high treason in Ireland; but his life was spared by the clemency of the late King.

Upon both trials, the Lords sat in the chamber, where the House of Commons assembled, till it was burned in 1792-3;* which was borrowed, and prepared for that purpose.

In Mr. Prynne's laborious and ingenious argument, in the case of Lord Macguire in 1644,† he labours to prove that there were no instances of trials of Peers, by their own body, in Ireland; but that the ancient custom in that kingdom was, to attain them by Act of Parliament: and though he cites Irish precedent of Lord Slane, who was tried in 1620-1, for murder, before the Lords' Journals commenced, yet he lays no stress upon that precedent.

At both the trials above-mentioned, the Lord Chancellor Wyndham presided; and it is specially noted, in his *epitaph*

* The House of Commons *only* was burned in 1792; all the rest of that noble pile, offices, &c. were preserved. The House of Parliament in Dublin, finished in 1731, for 29,500l. is, perhaps, one of the noblest buildings, and the best adapted for its purposes, of any public structure in Europe: the late octagon Chamber of Parliament was not so well contrived, however, for hearing, nor in its galleries, and general accommodation, as the Theatre at Oxford. This Theatre was designed to have been prepared for the reception of the Commons of England, before the last Oxford Parliament was dissolved, the 28th of March, 1681; and it was said to have been in the contemplation of the Speaker Onslow, as a model for a new House of Commons at Westminster.

† Title Lord Macguire, in the general calendar, in the eleventh volume of Mr. Hargrave's valuable editions of the State Trials, v. i. p. 950,—v. viii. p. 341.

in Salisbury Cathedral; that he was the only Lord High Steward that was *ever* appointed in Ireland.

It is to be observed, and particularly noted, that only that part of the statute of the 7th of William III. chap. 3, which relates to the trials of Peers, has been adopted in Ireland; the eleventh section was copied from the English law, by the advice of Lord Lifford, the late Chancellor, to the author, who was concerned in framing that Act of Parliament. The rest of the provisions of that statute, relative to trials for High Treason, have not, as YET, been adopted in Ireland.*

The first clause (relative to allowing counsel) in the Act of King William, produced the following TRAIT of Lord Shaftesbury, the great author of the Characteristics:

In the course of his speech, upon the clause about counsel, &c. he was seized with a panic, and could not proceed; and his address to the House, when he recovered himself, has been supposed to have carried the clause.

“If I,” said the Noble Lord, “conscious of no crime, rising up to deliver my sentiments, and to discharge my duty in this House, am so affected by the awful attention of a great assembly, what must be the situation of a man implicated in a capital charge; how necessary must counsel be to a person involved in a prosecution for High Treason?”

It is very remarkable that the 12th sect. of the 7th and 8th Will. III. ch. 3. provides that neither that act, nor any thing therein contained, shall any way extend to impeachments, or other proceedings in Parliament of any kind whatsoever.

As every day teems with some transitory system, or a new constitution in France, that the next week consigns to obli-

* It may not be improper to remark here, that in an old Irish Act of Parliament, of the 3d and 4th of Philip and Mary, c. 11. sect. 6. Irish Stat. v. i. p. 273, which is noted as expired in the edition of the Irish Statutes, printed by order of the House of Lords in 1765, under the inspection of the Judges, it is expressly stated, “That all trials hereafter to be had, or made, for any treason shall be used and had according to the due and known course of the common law of this realm, and no otherwise; saving to every person and persons, bodies politic and corporate, their heirs and successors, other than the offenders and their heirs, and such persons claiming from them, &c. all such rights, &c. as any of them may have, at the date of the committing such treasons, or at any time afore; in as large and ample a manner as if this act had never been had or made.”

It is conceived that no other provision has been made by any act, except this clause in the statute of Philip and Mary, be its influence what it may, at this time, for trials of high treason in Ireland.

vion; some of which have many readers, and, perhaps, some admirers also in this country: we shall terminate this laborious dissertation with a wish; that reformers may, at least, inquire into systems, the product of time, and of the wisdom of ages, before they attempt to supersede them by new institutions.

Brevity, doubtless, has great merit; and by that principally, some of the French systems have been recommended to public notice: but this treatise has *also* that merit; and certainly, much is *here* compressed and comprized in a narrow compass.

Novelty, however, is often but forgetfulness: and the humour of the moment pervaded our political arrangements in church and state, from 1648 to 1660. Government is often considered now, as religion was then,

————— as if intended
For nothing else, but to be mended!

But, of all the publications of these constitution-mongers, the most extraordinary is a *Dissertation upon the first Principles of Government*, the product of the hasty effervescence of the famous Mr. Paine; in which he labours to sap the foundations of hereditary government.*

The whole treatise is grounded upon this fallacy, from which still more fallacious inferences are deduced:

“That nothing can be more absurd and impious than for man to govern beyond the grave; that antecedent cannot bind the present, nor the present the future generation; hence, it is inferred, that all laws, derived from our ancestors, are nullities; that every race should make a new constitution for itself; from whence it follows, that a nation should have, every five and twenty years, an entire new constitution.”

But, by the same mode of reasoning, it might be inferred, that every race, and every individual, should plant their own trees, and build their own houses; and something like this opinion is to be traced in some oriental countries, whose maxim it is; that a tenant of uncertainty should build only a temporary habitation, to last only for his own life.

And hence it would follow, were the same analogy pursued, that men should dwell in moveable tents, or *wigwams*;† and not in permanent habitations.

* Vide the Crisis, printed by Hookham, Bond Street, p. 87, to p. 102.

† The wicker huts of the Indians are thus called.

The fallacy of Mr. Paine consists in the assertion, that a law ordained by our ancestors is a permanent engagement, by which all future generations are at *all* times, and in *all* cases, to be bound; whereas, the MELIORATING principle of our constitution, to reform its own errors, and the abuses to which every human institution are liable; is a complete refutation of such an opinion: our ancestors, in leaving us the present system, have bequeathed us no more than their best advice and powerful recommendation.

“ Since life is the high road to eternity, and since men can travel it but once, (say they) how cautious should our descendants be in their progress; but, we have travelled this awful path before you: we leave you the fruits of our experience, and what we have obtained with difficulty, we bequeath to you gratuitously. These are the rules of conduct, approved by experience and matured by time; Providence has given more unity to truth, and rendered it less difficult to attain what is excellent, than the bulk of mankind are disposed to allow: beware, then, of those fallacies which caprice and humour daily engender; take counsel of time, and thus expand your knowledge, by those lights which preceded *your* existence.”

But while we thus admire our constitution, let us remember that the true reform is the reducing it to its original purity:—every human institution wants repair; and every system may generate abuses.

Without destroying the stem, we may prune the redundant branches, and thus render it more healthful and vigorous.

To extirpate the ivy, is to preserve the oak; to prevent abuses, and weed away useless and burthenfome excrescences, is to preserve, in its pristine and original health and vigour, our excellent and invaluable constitution.*

* It may not be improper to note, particularly in this place, that it was necessary to point in a different manner, and to leave out some unnecessary words; to render the 95th and 98th orders tolerably intelligible: clouded as they have been, with legal tautology—framed and obscured by redundant phraseology, in the above compilation.

The first, or 95th order, might have been far more clear, if it had been shortly framed thus: “ That five years, and fourteen days, were the longest term allowed for an appeal, from the sentence of any court; but that the duration of alienation of mind, personal absence, and disability from minority, or imprisonment; was to be estimated and added to the aforesaid period.”

The sense of the second, or 98th order, might be comprized also in few words, “ That where causes were adjourned by the House to another session, they should be heard and continued according to the priority of presentation, on *cause days*; or on Wednesdays, Fridays, and Mondays.

“ That if *only* the Counsel of the person complaining should appear, the cause should be heard *then* only in part; and the rest of the merits another day: but that if the Counsel of neither of the parties concerned in an appeal appeared—in such case, the appeal should be dismissed: though renewable—as occasion might require.”

It is to be also particularly observed, that where the neglect has been in the Counsel, and not in the Client; there have been instances in Parliament, in both kingdoms, of severe censures against the Advocates, who have not attended their duty, and appeared at the bar, when called upon, to plead at an appointed day.

THE
P E D I G R E E
OF THE
MARQUIS CORNWALLIS.

*Traced from King EDWARD the First, through
the Duke of ORMOND.*

CHAP. IV.

THE following pedigree was compiled from the case of the Earl of Ormond, accurately stated, proved, and admitted, in 1791, in the House of Lords of Ireland.

Of all the statements of this sort that have appeared, this, perhaps, is the best authenticated and the most satisfactory.

If nobility, if noble descent, be valuable additions, or desirable advantages, the public must be pleased with a pedigree, commencing with our English Justinian, the first Edward; and terminating with the late Governor General of the East Indies.

The eulogium that the Roman poet bestows upon his patron,

——— Atavis editè regibus;
Oh! Et Præsidium, & dulce decus Meum!

may, with peculiar propriety, be applied to that distinguished character, in whom the public hopes and the well-grounded confidence of his country repose, in the present arduous contest; at a crisis unparalleled in the annals of mankind.

This

This abridgment was compiled by the author the 27th of March, 1791; it was inserted in the Public Advertiser a few days afterwards; and it is subjoined, as a curious article and a valuable addition, to this short, but useful, interesting, and laborious compilation.

JAMES BUTLER was created Earl of Ormond in 1327, the second year of Edward the Third: he married Elinor, daughter of Bohun, Earl of Hereford, by Elizabeth, seventh daughter of King *Edward the First*.

He was succeeded by his son, (by the said Elinor); James, the second Earl of Ormond, in 1338, Lord Justice of Ireland: who had issue a son of the same name, who became third Earl of Ormond, and was Lord Deputy of Ireland.

His son, of the same name, was the fourth Earl of Ormond, in 1405, and Lord Deputy in the reigns of Henry the Fourth and of Henry the Fifth.

He was succeeded by a son, James, the fifth Earl of his name, who was created Earl of Wiltshire in England, and K. G. and was Deputy of Ireland for ten years, in the reign of Henry the Sixth: by his dying without issue in 1515, the English title was extinct; but his brother Thomas inherited, as sixth Earl of Ormond.

Upon his death without male issue, his cousin Pierce Butler became the seventh earl, who was descended from James, the third Earl of Ormond.

King Henry the Eighth, wishing to gratify Sir Thomas Bullen, the father of his beloved Queen, (who descended, by her mother, from Thomas, the sixth Earl of Ormond) prevailed upon Pierce Butler to resign this title in his favour, and he was created Earl of Ossory; but, (upon the death of Sir Thomas Bullen) his eldest son James resumed the title, and became the eighth Earl of Ormond; which title was confirmed to him, by an Irish Act of Parliament, in the 35th year of Henry the Eighth.

James, the eighth Earl of Ormond, was succeeded, in 1536, by his son Thomas, the ninth earl; who dying in 1614, was succeeded by his nephew, Walter, the tenth Earl of Ormond.

Lord Thurles, his eldest son, having died before his father Walter, he was succeeded by his grandson James, the eleventh earl; so celebrated afterwards as Marquis, and Duke of Ormond, for his loyalty, his virtues, and his patriotism.

The

The eleventh earl, and first Duke of Ormond, had two sons; the Earl of Ossory, father of the last Duke of Ormond; and the Earl of Arran, who left a daughter, an heiress.

This heiress, Lady Charlotte Butler, daughter and sole heiress of Richard, Earl of Arran, and second son to the first Duke of Ormond, was married the first of June, 1699, to Charles Lord Cornwallis.

Charles, their son, born the 29th of March, 1700, was created an English earl, the 30th of Dec. 1753, and died in 1762; leaving, amongst other issue, the present Marquis Cornwallis, born in 1737-8, who, upon the extinction of the descendants of the Earl of Ossory, in the persons of the last Duke of Ormond, in 1745, of the Earl of Arran, his brother, in 1758, and of their sister, the Lady Emilia Butler, became the only representative, in the female line, of the first Duke of Ormond.

From a passage in Sir Robert Southwell's Narrative, Irish Parliamentary History, v. i. p. 193, there is reason to suppose that Theobald Fitzwalter, Lord Butler of Ireland, (whence the family name is derived) was Lord of Carrick, in 1247, the 31st of Henry the Third.

This probably was a barony in fee, and would descend, if such remote antiquity could admit of accurate evidence, to the Marquis Cornwallis, as *heir general*, and *lineal* descendant of the Earl of Arran, second son of the first Duke of Ormond.

Of this title of Carrick, the late Lord Arran, who died in 1758-9, was so tenacious, that when Viscount Ikerrin was created an Earl, and had assumed that title without his knowledge or consent, (which he considered as the first title of his family) he left him out of the entail to his immense property, a succession which was shortly after, a very probable contingency.

Of the earldom of Carrick, a patent is preserved among the Ormond papers, in the original writing of that time, dated the ninth year of Edward the Second; and it is of the same year, but a few months older than the earldom of Kildare.

Mr. Carte, the historian, presented a memorial to the late Earl of Arran, in 1751, upon Lord Ikerrin's assuming that title, which is also preserved in the same collection.

The Ormond papers, (which the author has seen) arranged as they were by the last Duke of Ormond, in 1697, are in a vaulted room, called the Evidence Chamber, in the family mansion at Kilkenny; and they form the most curious collection of state papers, records, and historical materials, that are, perhaps, in the possession of any private family in these kingdoms.

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TO THE

STANDING ORDERS.

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ERRATA.

In Note, p. 44, for 1784, read 1785.

The remarkable case of the Countess Dowager of Ely, in page 82, where the provisions of her husband's will were set aside (by a private bill), by which she inherited Ely House in Dublin, in consequence of six months residence in Ireland, should be placed on the Irish column, or in the exterior, or left margin.

In page 95, for Earl of *Grandeson*, read *Grandison*.

In page 99, in the title of Chap. III. for *7th order*, read *71st order*.

N. B. The orders relative to Peers, alluded to in the Preliminary, p. 60, recording and demonstrating their genealogies before they take their seats, (which have not yet been entered upon the Irish roll of orders, and are only resolutions in Ireland) originated in 1767, from the late Earl of Egmont; grounded upon the celebrated case (which was then so much spoken of) of Lord Willoughby de Parham.

* * It is to be specially and particularly noted—that this Table, or Calander, comprising, in this short space, all the foregoing rules, is an advantage which the collection printed the 11th of February, 1790, in Ireland, has over the transcript in manuscript, from the roll of the standing orders, in England.

This Calander was digested and corrected by a Sub-Committee, in Nov. 1783; of which the Archbishop of Cashell and the Author were the active members.

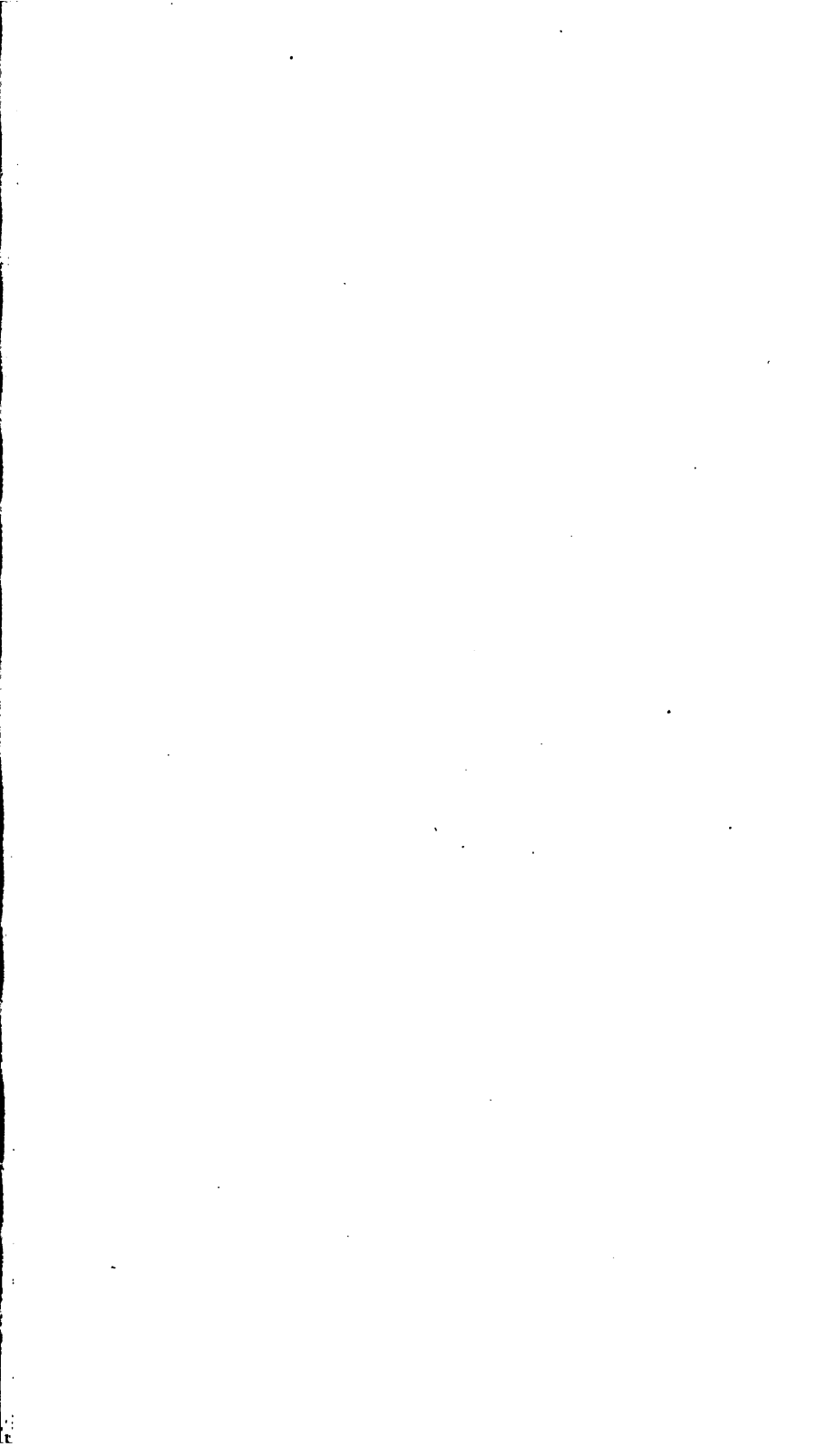
As the rules of the British and Irish Peers are now nearly similar; it may be said to contain the substance of the standing orders, not only in Ireland, but also in Great Britain.

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